## STATE OF CALIFORNIA

## Energy Resources Conservation and Development Commission

In the Matter of:

Docket No. 98-AFC-1

Application for Certification of the Pittsburg District Energy Facility

1516 9th Street

Sacramento, California

Reporter's Transcript

April 28, 1999

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Reported By: Keli Rutherdale, CSR No. 10084

1	APPEARANCES
2	
3	Commissioners Present:
4	David A. Rohy, Ph.D.
5	Michal Moore
6	
7	Staff Present:
8	Susan Gefter, Hearing Officer
9	
10	For the Staff of the Commission:
11	Dick Ratliff
12	Lorraine White
13	
14	For the Applicant:
15	Allan Thompson, Attorney at Law
16	Samuel L. Wehn, Enron Capital & Trade Resources Corp.
17	C.J. Patch, III, Patch Incorporated
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- 1 PROCEEDINGS
- 2 WEDNESDAY, APRIL 28, 1999, SACRAMENTO, CALIFORNIA 2:13 p.m.
- 3 COMMISSIONER ROHY: Good afternoon, and welcome to
- 4 the Pittsburg District Energy Facility evidentiary hearings.
- 5 We're here today to conduct evidentiary hearings on Enron's
- 6 Application for Certification for the Pittsburg District
- 7 Energy Facility.
- 8 Before we begin I'd like to introduce the committee
- 9 and ask the parties to identify themselves for the record.
- 10 I'm David Rohy. I'm presiding member of the committee. Two
- 11 to my right is Michael Moore, commissioner, second on the
- 12 committee. In the middle we have Ms. Susan Gefter, our
- 13 hearing officer. To my left is Bob Eller, my advisor, and
- 14 to my far right is Sean Pittard, advisor to Mr. Moore.
- 15 MR. THOMPSON: Thank you. Good afternoon. My name
- 16 is Allan Thompson. I'm licensing representative of Enron
- 17 for the Pittsburg project. I have sitting to my right
- 18 Mr. Sam Wehn, who is the Enron project manager. In the
- 19 audience we have Mr. David Parquet, who is regional business
- 20 development manager for Enron and Jeff Kolin, who is the
- 21 Pittsburg city manager, Joe Patch from Patch Incorporated,
- 22 the engineering firm doing the engineering project, and then
- 23 Robert Ray, Tim Cohen from URS Greiner Woodward-Clyde, our
- 24 environmental consultants.
- 25 COMMISSIONER ROHY: Thank you. Staff?
- MS. WHITE: Lorraine White of the staff, project

- 1 manager responsible for coordinating staff's analysis of the
- 2 proposed district energy facility.
- 3 MR. NEWHOUSE: I'm Greg Newhouse, environmental
- 4 office manager in the Energy Facility Siting Division.
- 5 MR. RATLIFF: Dick Ratliff, counsel to staff.
- 6 MR. NISHIMURA: Bob Nishimura with Bay Area AQMD, a
- 7 supervising engineer.
- 8 COMMISSIONER ROHY: Pleased to have you. I would
- 9 have asked you in a moment, but thank you for introducing
- 10 yourself.
- 11 COMMISSIONER ROHY: Intervenors?
- 12 MS. POOLE: Kate Poole representing California Unions
- 13 for Reliable Energy.
- 14 COMMISSIONER ROHY: Anyone from CAP-IT today? City
- 15 of Antioch? Delta Energy Center?
- MR. AUGUSTINE: David Augustine with CH2M Hill
- 17 representing Calpine.
- 18 COMMISSIONER ROHY: Thank you. Did you get that?
- 19 Our public advisor, is she here? I believe many of
- 20 you know Roberta Mendonca. She's our public advisor and not
- 21 in attendance, for the record.
- 22 Agencies: City of Pittsburg?
- 23 MR. KOLIN: Jeff Kolin, city manager.
- 24 COMMISSIONER ROHY: And Bay Area, we have the
- 25 introduction there, Air Quality District.
- 26 Delta Diablo Waste Water Facility?

- 1 MR. CAUSEY: Paul Causey and Greg Baatrup.
- 2 COMMISSIONER ROHY: Some of these acronyms get tough.
- 3 California ISO? Don't have a representative. Any
- 4 other people here wish to introduce themselves as members of
- 5 the public?
- 6 Hearing none, I'd like to turn over the proceedings
- 7 to our hearing officer, Ms. Gefter.
- 8 HEARING OFFICER GEFTER: At this point the committee
- 9 will conduct a scheduling conference. The scheduling
- 10 conference is not part of the evidentiary hearing, and the
- 11 discussion will not constitute testimony in this case.
- 12 As background, on April 6th, 1999, the committee
- 13 issued a notice scheduling these evidentiary hearings and
- 14 establishing a schedule setting forth the milestone dates in
- 15 this manner through July 28th.
- 16 The schedule was based on the assumption that the Air
- 17 District's final Determination of Compliance would be
- 18 released by mid-May and that all hearings would be concluded
- 19 by the end of May. The staff assessment which was issued on
- 20 March 9th states that staff's analysis on air quality would
- 21 not be completed pending release of the final DOC.
- 22 The committee takes administrative notice of the
- 23 comment period on the district's preliminary DOC closed on
- 24 April 23rd, and several comments were filed by staff, the
- 25 California Air Resources Board, and U.S. Environmental
- 26 Protection Agency. In light of these comments, we believe

- 1 that the time table for the Air District's release of its
- 2 final DOC may delay the date for hearings on air quality.
- 3 Given that, we have several questions that we wanted
- 4 to pose to the applicant to liaison discussion of how the
- 5 schedule may proceed from here.
- 6 MR. ELLER: I have a number of questions on the
- 7 proposed configurations for the power plant. Applicant has
- 8 proposed two configurations: One is Westinghouse, and one
- 9 is General Electric.
- 10 Are the expected emission characteristics of these
- 11 turbines the same?
- MR. WEHN: No.
- 13 MR. ELLER: What are the expected differences between
- 14 them? Is one of them cleaner? Dirtier? Can you comment on
- 15 that?
- 16 MR. WEHN: We selected the worst-case turbine was the
- 17 Westinghouse turbine. As we have indicated in our previous
- 18 conferences that we had purchased General Electric. In our
- 19 most recent conference that we had with the district, as
- 20 well as the Commission staff, we adjusted some of those
- 21 emission numbers downward, and that was to take into account
- 22 the fact that we went from a Westinghouse worst-case
- 23 condition to a General Electric turbine.
- 24 MR. ELLER: Are there other differences in the
- 25 potential impacts of these turbines? For example, waste
- 26 products? Water use?

- 1 MR. WEHN: No.
- 2 HEARING OFFICER GEFTER: I just want to take a moment
- 3 to indicate the public advisor is now present. Roberta
- 4 Mendonca is present in the back in the red jacket, if anyone
- 5 needs her assistance.
- 6 MR. ELLER: Does your current preliminary
- 7 Determination of Compliance with the Bay Area Air Quality
- 8 Management, is it based on one of these turbines, selection
- 9 of one of these turbines?
- 10 MR. WEHN: It was based on the worst-case turbine,
- 11 which is the Westinghouse turbine. And again, as I
- 12 mentioned, modified yesterday in a conference call that we
- 13 had.
- MR. ELLER: I believe -- I'm looking for a copy of
- 15 the preliminary Determination of Compliance -- it discusses
- 16 only the General Electric turbine set; is that correct?
- 17 I'll look to the district for an answer on that.
- 18 MR. NISHIMURA: Yes, it does. But basically normally
- 19 what we do is we specify a piece of equipment or we say
- 20 "equivalent."
- 21 MR. ELLER: In your mind is the General Electric
- 22 turbine equivalent to the Westinghouse turbine proposed by
- 23 the applicant?
- MR. NISHIMURA: According to the engineer that
- 25 evaluated, he told me that the Westinghouse turbine is
- 26 dirtier.

- 1 MR. ELLER: Would that require you to reissue a
- 2 preliminary Determination of Compliance if the applicant was
- 3 to select the Westinghouse turbine?
- 4 MR. NISHIMURA: No, it doesn't, as long as they are
- 5 willing to meet the turbine conditions.
- 6 COMMISSIONER MOORE: Let me understand that if they
- 7 can't -- if it's dirtier, how can they meet the permit
- 8 conditions if they were designed for the turbine that was
- 9 cleaner?
- 10 MR. NISHIMURA: Actually, the turbine has controls on
- 11 it, and we look at the emissions that come out of the stack.
- 12 COMMISSIONER MOORE: Then it's not dirtier, then it's
- 13 the same.
- 14 MR. NISHIMURA: If you look at it from a simple
- 15 cycle, it is dirtier. But if you look at it from the total
- 16 unit itself, it's just as clean as the G.E. turbine.
- 17 COMMISSIONER MOORE: Which way are you looking at it?
- 18 MR. NISHIMURA: We're looking at it as coming out of
- 19 the stack, so how we look at it is the Westinghouse and the
- 20 G.E. turbine are equivalent.
- 21 COMMISSIONER MOORE: Thank you. No difference?
- MR. NISHIMURA: That's correct.
- 23 MR. ELLER: So no matter what the applicant selects
- 24 as their final turbine set, there would not be an impact on
- 25 your current analysis? Or if it was to happen after the
- 26 final DOC was issued, that would not impact that?

- 1 MR. NISHIMURA: That's correct.
- 2 MR. ELLER: Thank you.
- 3 COMMISSIONER ROHY: I would like to ask you about the
- 4 EPA comments that you received which indicate that the final
- 5 DOC cannot be issued until energy conduction permits have
- 6 been obtained.
- 7 Are the ERCs proposed for this facility fully
- 8 available for use by the applicant?
- 9 MR. NISHIMURA: Let me answer one -- the first one
- 10 that you asked me. Under our rules and regulations, the
- 11 applicant does not have to surrender those banking
- 12 certificate until they are ready to operate. It does not
- 13 say that they have to surrender it before the FDOC or before
- 14 the AC is issued, the authority construct.
- So we're wondering where EPA made those -- why they
- 16 made those comments because under our rules and regulations,
- 17 they only have to surrender the banking applications before
- 18 construction.
- 19 The second question is that I was told that they are
- 20 going to be getting credits from a particular operation,
- 21 which is not banked yet, but however, is that the
- 22 certificate or the letter is going to be signed probably
- 23 either today or tomorrow or Friday, and then we have to go
- 24 out to a thirty-day public notice.
- 25 Once it goes out in public notice, if there's any
- 26 public comments that we have, we address them. If they are

- 1 major, we have to take another look at the banking
- 2 application.
- 3 COMMISSIONER ROHY: And will this affect your final
- 4 DOC?
- 5 MR. NISHIMURA: If they get the credits from that
- 6 particular operation, the answer, it may be yes.
- 7 COMMISSIONER ROHY: How would that affect it?
- 8 MR. NISHIMURA: It may delay it, but we don't think
- 9 it will be delayed because we looked at this application
- 10 thoroughly, so we don't think that it will be delayed.
- 11 COMMISSIONER ROHY: Let me ask staff what the impact
- 12 on staff would be if there was such a delay?
- 13 MR. RATLIFF: We've discussed that, Commissioner,
- 14 among ourselves, and we're frankly intending to give -- if
- 15 the committee desires, to go ahead and file our testimony as
- 16 we planned in the middle of May for hearings in the second
- 17 half of May. We think we have, essentially, a resolution of
- 18 the issues that we did have with the applicant, and we think
- 19 we can go ahead and file the testimony for hearing on that
- 20 basis.
- 21 HEARING OFFICER GEFTER: I'd like to ask the
- 22 representative from the air district again: If the notice
- 23 regarding the offsets is published on Friday, for example,
- 24 and you wait thirty days for the comment period to end, then
- 25 will the final DOC -- and if there are no comments, then a
- 26 final DOC could then go out, say, a week after this thirty

- 1 day ends -- thirty days are ended, or how long after the
- 2 thirty-day comment period ends will we see a final DOC?
- 3 MR. NISHIMURA: Actually, the letter will be probably
- 4 signed either Thursday or Friday. But it has to be
- 5 published in a newspaper, and once it's published in a
- 6 newspaper, it's thirty days from that date.
- 7 HEARING OFFICER GEFTER: I understand that. But then
- 8 after the thirty-day comment period expires, how long after
- 9 that will we see a final DOC?
- 10 MR. NISHIMURA: About a week.
- 11 HEARING OFFICER GEFTER: So it would be a week.
- 12 We're looking at approximately six weeks now until a final
- 13 DOC can be issued if there are no significant comments on
- 14 the offsets?
- 15 MR. NISHIMURA: Maximum of six weeks.
- 16 COMMISSIONER MOORE: Maximum of six weeks?
- 17 MR. NISHIMURA: Yes.
- 18 COMMISSIONER MOORE: How do you justify that?
- 19 You had thirty days, and then a week after that, and
- 20 that isn't accounting for any major comments that have
- 21 caused revision.
- 22 How do you get the term "maximum" in there? Seems to
- 23 me it's a probable six weeks, but the maximum I don't
- 24 understand.
- 25 MR. NISHIMURA: Normally we don't get a whole lot of
- 26 comments on banking applications, and that's why I said

- 1 maximum is that normally we just don't get a lot of
- 2 comments. And if we don't get any comments, once the thirty
- 3 days is over, we can go ahead and issue the certificate.
- 4 COMMISSIONER MOORE: Okay.
- 5 COMMISSIONER ROHY: I'd like to return to the EPA
- 6 letter because there was this concern which we've just
- 7 discussed, but there's a second concern over the way the
- 8 emissions are measured, and let's see. I believe they are
- 9 asking for two and a half parts per million volumetric over
- 10 a one-hour averaging time; is that your understanding?
- 11 MR. NISHIMURA: Yes, it is. We're not sure that that
- 12 is correct. We're going to be meeting with EPA next week to
- 13 talk about this. Basically they have gotten this
- 14 information from Southern California, South Coast AQMD, and
- 15 basically is that they took this information, which they
- 16 took it from a twenty-five megawatt unit, and this project
- 17 that we're looking at, basically, the simple cycle is a
- 18 hundred and seventy megawatts, so you can see what the scale
- 19 up is. It's almost an order of magnitude, so we believe --
- 20 COMMISSIONER ROHY: Excuse me.
- 21 MR. NISHIMURA: -- we believe that there is some
- 22 doubt on the 25 ppm or two and a half ppm for one hour. We
- 23 would like to see two and a half ppm averaged over three
- 24 hours.
- 25 COMMISSIONER ROHY: And you said -- I forget your
- 26 exact words, but led me to believe that there was, perhaps,

- 1 more than a difference of opinion. It was a difference of
- 2 fact.
- 3 Do you believe it will be easy to convince EPA of
- 4 your point of view?
- 5 MR. NISHIMURA: We believe that we can convince EPA
- 6 of that, yes.
- 7 COMMISSIONER ROHY: Does applicant prepare to offer
- 8 two and a half ppm, parts per million, on a one-hour
- 9 averaging basis if that's, in fact, what prevails with EPA?
- 10 MR. WEHN: If that prevails, the answer is yes. But
- 11 that is not our first choice. Our first choice is,
- 12 obviously, how we filed it in the application at three-hour
- 13 averaging.
- 14 HEARING OFFICER GEFTER: Would it make a difference
- 15 if the project uses the Westinghouse turbine rather than the
- 16 G.E. turbine?
- MR. WEHN: No, ma'am, it would not.
- 18 HEARING OFFICER GEFTER: Essentially it would make no
- 19 difference to the applicant whether you ended up with a G.E.
- 20 turbine or the Westinghouse turbine?
- 21 MR. WEHN: Certainly our preference is a G.E.
- 22 turbine.
- 23 HEARING OFFICER GEFTER: Why?
- MR. WEHN: We've already made a commitment on the
- 25 equipment to get in line because most of the equipment
- 26 manufacturers are filling up their manufacturing slots, and

- 1 without getting into the que, our project goes way on out
- 2 past the one.
- 3 COMMISSIONER ROHY: If you were asked by either the
- 4 Bay Area Air Quality District or the EPA to, in fact, employ
- 5 the technology that's suggested in their letters, would that
- 6 not also cause a rather lengthy delay?
- 7 I'm assuming from the comments from the Bay Area Air
- 8 Quality District that that equipment hasn't been designed
- 9 for this size of engine; is that correct?
- 10 MR. NISHIMURA: That's correct.
- 11 MR. WEHN: Since we're looking at a project down in
- 12 the south coast, we did have a number of conversations with
- 13 the gentleman that is proposing that, and actually, I
- 14 visited the plant with engineers.
- 15 It is our opinion, and it's our opinion also of other
- 16 engineering firms that are not small outfits, outfits like
- 17 Black & Veatch, that this is not a simple task of scaling up
- 18 from twenty-eight megawatts to a hundred and seventy. This
- 19 is a major issue.
- 20 As a matter of fact, that unit they are basing all of
- 21 their decisions on is really an R&D unit. I was out there
- 22 watching the engineer, has a problem, goes back to the
- 23 drawing board, addresses the issue, manufacturers a part,
- 24 installs it, tests it out to see what it's going to do for
- 25 him.
- 26 So these folks are not in a mode of proven

- 1 technology. They are still working on that on twenty-eight
- 2 megawatts. You look at the results that they have. The
- 3 results are all over the scale. I mean, they have
- 4 excursions that are going above two and a half.
- 5 The big difference is we are coming in on this
- 6 project suggesting to you that our upper limit is two point
- 7 five. We're in violation at two point five one. That's not
- 8 what those folks are working against down south.
- 9 We don't believe right now that you can scale that
- 10 project up using that technology. It's not available yet.
- 11 ABB does not believe it's available yet, and they have now a
- 12 license with the SCONOx folks. So what I'm suggesting to
- 13 you is that ABB is working on it, but as I look at my clock
- 14 in April of 1999, it's not there.
- 15 COMMISSIONER ROHY: Thank you.
- MR. WEHN: I would like to suggest that we would like
- 17 to put into place something that is proven, and that's why
- 18 we applied using SCRs.
- 19 COMMISSIONER ROHY: Just to be clarifying my own
- 20 mental picture of what you are proposing, this is the ultra
- 21 low NOx combustor with an SCR --
- 22 MR. WEHN: Yes
- 23 COMMISSIONER ROHY: -- to establish the number that
- 24 you just presented to us?
- MR. WEHN: Yes.
- 26 COMMISSIONER ROHY: Thank you. As you can imagine,

- 1 there's been a lot of confusing statements for about the
- 2 last week or so. This is our first opportunity to ask you
- 3 these questions and clarify some of these issues. That's
- 4 the reason for doing what we're doing now.
- 5 COMMISSIONER MOORE: Mr. Chairman, let me ask a
- 6 couple questions, if I can.
- 7 You prepared -- and actually I understand staff has
- 8 reviewed several alternative transmission routes.
- 9 Are those fixed today?
- 10 MR. WEHN: I believe they are.
- 11 COMMISSIONER MOORE: The final routes are fixed?
- MR. WEHN: Yes.
- 13 COMMISSIONER MOORE: Including the underground
- 14 sections?
- MR. WEHN: Yes.
- 16 COMMISSIONER MOORE: When we part company today, will
- 17 we have a map that shows us what the final proposed routes
- 18 are? Staff is satisfied with that?
- 19 MS. WHITE: Yes.
- 20 COMMISSIONER MOORE: And what about the water supply
- 21 pipeline routes? Are those identified and fixed?
- MR. WEHN: Yes, they are.
- 23 COMMISSIONER MOORE: Those are all now final as far
- 24 as project description?
- 25 In terms of proposed facility, I know I was asking
- 26 questions before about the road, right now there was some

- 1 talk going around about a park.
- Is there an addition of a park as a part and parcel
- 3 of this project or in cooperation with the city?
- 4 MR. THOMPSON: There is a park and the details of
- 5 which I think could be discussed by Mr. Kolin or Joe.
- 6 Mr. Kolin, the city manager, is more intimately familiar
- 7 with --
- 8 COMMISSIONER MOORE: All I want to know is is there a
- 9 proposal for something like that that will be part of the
- 10 mitigations.
- MR. THOMPSON: Has been agreed to.
- 12 MR. WEHN: Can I clarify a point, please?
- 13 COMMISSIONER MOORE: Sure.
- MR. WEHN: As part of the application, we have an
- 15 obligation to move the ball field, but the remaining park
- 16 improvements is going to be performed by the city of
- 17 Pittsburg, but we're in agreement that we are going to use
- 18 that as a part of the mitigation of the bypass route.
- 19 COMMISSIONER MOORE: The stacks were in excess of
- 20 city heighth when we talked last. You needed a variance for
- 21 that.
- 22 Have you applied for the variance?
- MR. WEHN: Yes, we did, April 21st.
- 24 COMMISSIONER MOORE: Do you have any idea when the
- 25 city will actually hear the request on that?
- 26 MR. WEHN: The plan right now is --

- MR. THOMPSON: They need an environmental review, and
- 3 the only document they can use for that review is the
- 4 presiding member's report. The way we have it lined up with
- 5 the city, I believe, is that immediately after the PMPD gets
- 6 filed with the city, they'll hold the meeting on the
- 7 variance.
- 8 COMMISSIONER MOORE: I hate to see the presiding
- 9 member caught in the position of having to wait for a
- 10 decision of the local government. I had to go through that.
- MS. WHITE: Commissioner, we're obligated as lead
- 12 agency, the local agencies are required to use our
- 13 environmental documentation in making their --
- 14 MR. RATLIFF: Let me just add: That issue is
- 15 currently under discussion by general counsel who will be
- 16 discussing it with you. The particulars of this local
- 17 agency issue are different from those in Sutter, and I
- 18 believe they will discuss it with you in conjunction with
- 19 the hearing advisors.
- 20 COMMISSIONER ROHY: I'd like to clarify a position --
- 21 a situation we talked about a few moments ago, whether we,
- 22 in fact, can go forward -- and I suspect I'll be asking my
- 23 hearing officer here -- with a preliminary decision without
- 24 a final DOC?
- 25 HEARING OFFICER GEFTER: The record can be closed at
- 26 the conclusion of testimony on air quality. In the absence

- 1 of a final DOC, the record will remain open for receiving
- 2 the final DOC prior to the time that we could go to the
- 3 Commission for adoption of the proposed decision. But it's
- 4 the committee's option, and we can decide if we want the
- 5 final DOC prior to that time.
- 6 MR. THOMPSON: If I may?
- 7 COMMISSIONER ROHY: Please.
- 8 MR. THOMPSON: There are two things that we are
- 9 presently in the process of doing, which hopefully we will
- 10 succeed in both and make it easier for the committee.
- 11 The first is, as you have heard from numerous
- 12 parties, there was a telephone conference yesterday
- 13 regarding the conditions of certification that originally, I
- 14 think, the draft came from staff to the district as part of
- 15 the staff's comments on the PDOC.
- We believe that all of the issues that were
- 17 outstanding resulting from those comments have been
- 18 resolved, and we would hope that in a matter of days that we
- 19 could have a set of conditions of certification agreed to by
- 20 the district, the staff, and ourselves. Those conditions
- 21 would be the ones that would appear in the FDOC. So we
- 22 would hope that in fairly short order, we can submit to the
- 23 record the conditions that will appear in the FDOC, and we
- 24 think that would help matters.
- 25 The second is an effort by Enron to attempt to obtain
- 26 option agreements for offsets that would cover the amount

- 1 that are represented by the ERCs that are going out to
- 2 public comment signature on Friday newspaper sometime
- 3 thereafter.
- 4 And we're hoping to do that, again, in very short
- 5 order, and we believe the message to the committee from that
- 6 would be, to give you some comfort, that even if the ERCs
- 7 that are undergoing public scrutiny and comment do not come
- 8 to fruition, for some reason, we have an option that we can
- 9 exercise on an equivalent number of offsets so that you, if
- 10 we can convince you to go forward, you would have some
- 11 assurance that the offsets would be there.
- 12 COMMISSIONER ROHY: This is a good lead-in to where I
- 13 was going to go to a question: At our previous conference,
- 14 we discussed a schedule where starting today we would start
- 15 evidentiary hearings, and we would cover all topics at that
- 16 time, I believe, except for air, which we agreed to cover on
- 17 or about the 20th to 25th of May, somewhere in that time
- 18 frame. Subsequently I heard there was the potential for
- 19 extending the water portion out to that date. Is that also
- 20 --
- 21 MR. RATLIFF: It's a portion -- a piece of the water
- 22 portion, what's called the cumulative impact analysis for
- 23 water. We intend to actually present testimony on most of
- 24 the water issues.
- 25 MS. WHITE: Tomorrow evening.
- 26 COMMISSIONER ROHY: Having said that, are all parties

- 1 ready to go forward on that schedule, assuming that we will
- 2 close the record at the end of the, let's say, third week in
- 3 May when we have the last hearing?
- 4 MR. THOMPSON: We certainly are.
- 5 MS. WHITE: Yes, sir.
- 6 MR. RATLIFF: Yes, we are. And maybe the prior
- 7 example of the Crockett case will be one that you could look
- 8 at where the committee took the testimony prior to the
- 9 issuance of the FDOC and then accepted the FDOC later,
- 10 checking it to be sure that it was consistent with
- 11 representations that were made in testimony.
- 12 COMMISSIONER ROHY: Commissioner Moore, do you have
- 13 any questions?
- 14 COMMISSIONER MOORE: Yes. I would like to go out to
- 15 the cumulative impacts.
- 16 What form will we have the cumulative impact analysis
- 17 on the DOC, how will it talk to us about the cumulative
- 18 effects of this and the knock on projects that are coming,
- 19 one?
- Two, I haven't heard yet how the analysis will
- 21 actually be able to be accomplished, given the testimony
- 22 that we had before on the nature and location of the
- 23 monitoring stations, so it's unclear to me how I will be
- 24 able to place reliance on the cumulative impact analysis
- 25 that comes forward, given what looked like timing
- 26 difficulties in terms of getting it altogether.

- I would have to say that, I'll put it as politely as
- 2 I can, I'm amazed that you can tell me that you'll be able
- 3 to get the DOC and work that into a credible,
- 4 comprehensible, and intelligible cumulative impact analysis
- 5 that I can actually use, not just put up on my bookshelf,
- 6 given the amount of time that you have. I'm prepared to be
- 7 impressed, but let's say I'm skeptical. So right now -- I'm
- 8 only one member here, but I cannot imagine that this is not
- 9 going to be force fit in order to make these deadlines.
- 10 I want you to assure me that the mechanics are there
- 11 to be able to complete the analysis, the cumulative impact
- 12 analysis, and I include in this the water as well because in
- 13 this case, I have to tell you, having gone through the last
- 14 experience that I did with the Sutter case, where I can only
- 15 describe my reactions on the cumulative impact analysis as
- 16 gentle and benign, and they won't be this time.
- 17 I expect a rigorous, comprehensive analysis, and if
- 18 it's not there, then I'm prepared to tell the presiding
- 19 member I will forego my vote and push the timing back.
- 20 Can you meet that -- can you meet those criteria?
- 21 Are the mechanics there available to do it in terms of
- 22 monitoring stations? Will I find this to be a seamless,
- 23 credible analysis, given the time?
- 24 MR. RATLIFF: That would be a tall order to fill,
- 25 certainly, to assure you in advance that you will be
- 26 satisfied.

- 1 COMMISSIONER MOORE: I misspoke on that. You
- 2 obviously are not -- Mr. Ratliff, you are not responsible
- 3 for that. That's my responsibility.
- 4 MR. RATLIFF: I can tell you that -- whenever we talk
- 5 about air quality, it's a little bit confusing when we talk
- 6 about cumulative impact analysis because, really, air
- 7 quality, by its very nature, is a cumulative impact
- 8 analysis.
- 9 COMMISSIONER MOORE: You have two other projects to
- 10 follow this?
- 11 MR. RATLIFF: We have what we call the cumulative
- 12 impact analysis, which I would describe as the local
- 13 cumulative, which is a description of local impacts that
- 14 result from other closely related projects. And then we
- 15 have what I would call the more global or regional
- 16 cumulative analysis, which is your typical air quality
- 17 analysis, which is the regulated emissions.
- 18 Both of -- well, I should say -- let me back up. The
- 19 cumulative local air quality analysis, which I think you are
- 20 referring to, has been drafted. Its not been released.
- 21 But, you know, we expect to, in fact, probably release it in
- 22 the near future so the public can begin to review it and
- 23 identify any shortcomings, if there are any.
- 24 COMMISSIONER MOORE: And you are confident that given
- 25 the testimony we've heard about the monitoring stations,
- 26 that the source data is adequate to make an informed --

- 1 MR. RATLIFF: I'm confused about that because I don't
- 2 know what you are referring to.
- 3 HEARING OFFICER GEFTER: I believe we're talking
- 4 about at the prehearing conference some of the public
- 5 comments that were made about the location of the monitoring
- 6 devises.
- 7 MS. WHITE: Agreed. Staff is looking into the data
- 8 related to the monitoring stations that is available. We
- 9 are utilizing, as we have described previously, the most
- 10 reasonable data available to include in our staff analysis
- 11 on air quality.
- 12 We have also described that our cumulative impacts
- 13 analysis as originally envisioned would address the
- 14 incremental increase in production at both the Pittsburg and
- 15 Contra Costa Power Plants, as well as the Delta Energy
- 16 Center and the Pittsburg District Energy Facility.
- 17 Since that time we have received comments from the
- 18 city of Antioch and from the CAP-IT organization. Staff is
- 19 working to address those comments and to consider looking at
- 20 additional analysis.
- 21 At this time we are getting additional data related
- 22 to the emissions of other sources in the Pittsburg/Antioch
- 23 area to address primarily Antioch's concerns, but we are
- 24 confident we can do that, presenting to the committee a
- 25 credible and solid cumulative analysis.
- In terms of water, what we are doing is looking at

- 1 the information provided by Delta Diablo Sanitation District
- 2 in their studies for their NPDS permit, which they are
- 3 developing the application for, as well as looking at Delta
- 4 Energy's NPDS permit, which was submitted to the committee
- 5 last week analyzing that data in addition to the information
- 6 provided by the Pittsburg District Energy Facility in
- 7 providing a cumulative analysis that will respond to both
- 8 questions posed to staff in its workshops and as a result of
- 9 its staff assessment related to impacts on aquatic life --
- 10 dispersions, concerns of the city of Antioch about their
- 11 intake, and trying to address all those things.
- 12 COMMISSIONER MOORE: I can only imagine the
- 13 consternation of the applicant if they came through this
- 14 process and found out that in the end the model that was
- 15 used to analyze local or regional air quality impacts was
- 16 flawed because of the identification points -- the
- 17 monitoring stations were inaccurately placed in order to
- 18 facilitate a real solid believable analysis, so I'll look
- 19 forward to your cumulative impacts.
- 20 MR. THOMPSON: Commissioner Moore, we would hope that
- 21 the protocol we ran through the district and EPA in regard
- 22 to the monitoring stations, at least it's given us comfort
- 23 today. I believe that we chose the monitoring stations
- 24 closest to those we thought was appropriate.
- 25 COMMISSIONER MOORE: I hope you are right.
- MR. PITTARD: I'd like to ask a follow-up question.

- 1 One thing that might help, since we are talking about
- 2 schedule, is to explain the relationship between this
- 3 cumulative local air quality impacts analysis and the FDOC.
- 4 Do they connect in any way? Since this is still in progress
- 5 by staff when it's complete, does it affect the DOC, in any
- 6 way?
- 7 MR. RATLIFF: I don't believe they do. The
- 8 cumulative local -- I'm not sure. When I say I don't
- 9 believe they do, I may be oversimplifying, but the normal
- 10 air quality analysis would look at the -- would basically be
- 11 concerned with the emission limitations and the required
- 12 offsets and violations of air quality standards in a general
- 13 way.
- 14 The local analysis will look at the juxtaposition of
- 15 the new projects in the community, looking at existing PG&E
- 16 facility, the PDF project, and the Delta project, in
- 17 conjunction try to determine if those three projects,
- 18 because of their juxtaposition, would have any kind of
- 19 localized public health impact or violation because of them
- 20 being as close as they are together.
- 21 MR. PITTARD: If the staff analysis concluded that it
- 22 did violate a standard, would the district then need to
- 23 change its determination of compliance? How would that
- 24 affect the districts?
- 25 MR. NISHIMURA: I would have to consult with our
- 26 planning department who actually did the modeling. I'm not

- 1 the expert on that.
- MR. RATLIFF: My impression is the district looks at
- 3 a different set of requirements where we are looking at this
- 4 is a CEQA requirement. We're trying to determine if there
- 5 is some heightened effect caused by past, present, and
- 6 related projects that would be overlooked simply by looking
- 7 at the projects separately.
- 8 MR. PITTARD: In response to the committee's main
- 9 concern in this scheduling conference portion, you don't
- 10 believe, then, that the staff's analysis would, in any way,
- 11 necessarily affect the timing of the FDOC?
- MR. RATLIFF: No, we don't.
- 13 MR. PITTARD: Thank you.
- 14 HEARING OFFICER GEFTER: It does seem, though, that
- 15 there may be a real time crunch even to get to the point
- 16 where staff can file its testimony on air quality. And the
- 17 reason that we are -- we have this time crunch goes back to
- 18 the discussions that we had at several previous meetings
- 19 where the applicant has been concerned about going beyond
- 20 the twelve-month schedule.
- 21 The most obvious way to ensure that staff's testimony
- 22 on air quality and cumulative impacts on water would be
- 23 complete and defensible would be to give the parties more
- 24 time and that is still on the table.
- MS. WHITE: If I might: The staff has been operating
- 26 under the committee's second revised schedule, and it has

- 1 over the last month and a half, two months been endeavoring
- 2 to ensure its air quality testimony and its water quality
- 3 testimony is supplied to the committee first part of May.
- 4 This is because we have committed to satisfying the
- 5 committee's schedule as it has been posed.
- 6 Although the committee has not identified the exact
- 7 date they wish to have the testimony filed, we've been
- 8 operating under the assumption that it would be filed about
- 9 May 14th in order to accommodate a hearing on or about May
- 10 25th, May 27th to satisfy what was stated in the revised --
- 11 second revised committee schedule.
- 12 We recognize that that does not accommodate staff's
- 13 previous requests to issue its testimony post the FDOC, but
- 14 we have gone a long way in the last month or so working with
- 15 the district, the interested parties, primarily city of
- 16 Antioch and CAP-IT taking into consideration their input on
- 17 staff's assessment as well as the applicant in resolving
- 18 major issues we've identified, and at this point feel that,
- 19 in fact, we can submit a defensible testimony by May 14th
- 20 and be prepared to go to evidentiary hearings on or about
- 21 May 25th/27th.
- 22 Having said that, we would also piggyback that
- 23 certainly water cumulative could be submitted at the same
- 24 time and the portion related to cumulative analysis could be
- 25 considered part of the agenda for the evidentiary hearings
- 26 at the end of May.

- 1 COMMISSIONER ROHY: Any other questions from the
- 2 panel up here?
- What I'd like to do is ask for a -- call for a
- 4 ten-minute recess so that the committee can have a
- 5 conference and to allow applicant and staff, if necessary,
- 6 to think about some of the questions and we'll come back.
- 7 MS. POOLE: May I throw my hat in the ring before you
- 8 recess?
- 9 CURE is sympathetic to the applicant's plight here,
- 10 but we don't see how the parties can testify before we have
- 11 the final DOC. There's a dispute between, in particular,
- 12 EPA and the air district about what the appropriate emission
- 13 limits are here. Until that dispute is resolved, I don't
- 14 know how you can determine air quality impacts to testify
- 15 to.
- There's also an incomplete offset package. I don't
- 17 know how you can testify regarding air quality mitigation
- 18 without that final offset package.
- 19 As I understand it, one of the things that EPA has
- 20 said to the air district is that they want the PDOC
- 21 recirculated once the offsets are banked. Now, that throws
- 22 another thirty days at least into the ring after what the --
- 23 after the Air District's timing calculation, so given that
- 24 EPA required the same thing in the High Desert case, I would
- 25 be surprised if they didn't stick to their guns here and
- 26 required the recirculation. It's also their only

- 1 opportunity to comment on the offsets package.
- 2 I guess the last thing that I would point out is that
- 3 the word "omnistack" requires that the Commission find that
- 4 the air district has certified that there's a complete
- 5 offset package that's been identified and that will be
- 6 obtained before a license is issued. I don't know how the
- 7 Commission can reach that finding unless the air district
- 8 has issued its final DOC, so that's CURE's position.
- 9 COMMISSIONER ROHY: Ouestions of Ms. Poole?
- 10 HEARING OFFICER GEFTER: In other words, you are
- 11 proposing that the schedule be slipped for the amount of
- 12 time it takes for a final DOC to be issued?
- MS. POOLE: Yes.
- 14 HEARING OFFICER GEFTER: And that would also slip the
- 15 time for the air quality testimony of staff?
- MS. POOLE: Yes.
- 17 HEARING OFFICER GEFTER: And that goes -- that's a
- 18 question that, again, I'd like to raise with the applicant
- 19 regarding their willingness to slip the schedule to allow
- 20 testimony on air quality -- complete testimony on air
- 21 quality.
- 22 MR. THOMPSON: Can we have the ten minutes to --
- 23 COMMISSIONER ROHY: Absolutely. Any other comments
- 24 from parties or public before we take our recess?
- 25 MR. THOMPSON: Actually, I do have one comment, and
- 26 that's the code section that the representative of the

- 1 unions refers to I actually think is instructive, not for
- 2 what she thought it was, but if you read it -- let me
- 3 Section 255D(2) of the Public Resources Code: "The
- 4 Commission shall not find that the proposed facility --
- 5 applicable air quality standards unless the applicant, air
- 6 pollution control district, or air quality management
- 7 district certifies that complete emission offsets of the
- 8 proposed facility have been identified and will be obtained
- 9 by the applicant prior to the Commission's licensing of the
- 10 project."
- 11 That to me says that prior to final decision, the air
- 12 pollution control officer has to tell the Commission that we
- 13 have all our offsets. That's someways down that road, so I
- 14 think that's our rather instructive portion of the public
- 15 resources code. Thank you.
- 16 MR. RATLIFF: Commissioner, if I could respond a
- 17 little bit to those comments?
- 18 I think the resolution of what I would call the
- 19 federal issue, whether it's two point five parts per million
- 20 on one-hour averaging or on three-hour averaging is not, in
- 21 any way, going to determine impact in terms of CEQA in terms
- 22 of whether there's a significant impact. Either way the
- 23 applicant, under either provision, is required to provide
- 24 his proportionate share of offsets, which under CEQA is
- 25 presumptively its mitigation for the amount which
- 26 contributes to air pollution.

- 1 So in terms of the actual mechanics of CEQA, that
- 2 resolution, whether it's two point five three-hour averaging
- 3 or two point five one-hour averaging is not jermaine to the
- 4 issue of whether there's a significant air quality impact.
- 5 We're confident it's going to be resolved in the very near
- 6 future.
- 7 Secondly, as Allan pointed out, the air district can,
- 8 in fact, make their declaration for the committee at any
- 9 time prior to decision. And I would add as well that we
- 10 have, in the past, based our hearing testimony on permit
- 11 conditions that have been formulated to the actual issue
- 12 compliance, and I would just point to the Crocker cases as
- 13 the case that I have in mind where we did that.
- 14 COMMISSIONER ROHY: Excuse me?
- MR. RATLIFF: I'm trying to answer in sort of a
- 16 shotgun fashion, I think, to comments that I just heard.
- 17 COMMISSIONER ROHY: I'd like to go back to your first
- 18 point though. It is my understanding, correct me if I have
- 19 a poor understanding of it, that there are two tests: One,
- 20 you must meet the emissions standards, whatever they are,
- 21 and second, even then you will emit something and those
- 22 emissions must be mitigated.
- 23 And let me take a ridiculous -- three parts per
- 24 million and some applicant, certainly not this one, decides
- 25 to put into a facility that ten parts per million, the EPA
- 26 could come back and sue somebody for that; is that correct?

- 1 You still -- my point is you must meet the standard,
- 2 whatever it is, then you must mitigate to that standard. So
- 3 your statement, as I understood it, it doesn't matter
- 4 whether one-hour averaging or three-hour averaging you will
- 5 buy mitigation?
- 6 MR. RATLIFF: Yes.
- 7 COMMISSIONER ROHY: That's the way I understood your
- 8 statement. I don't believe that's necessarily correct, that
- 9 was my question.
- 10 Mr. Eller, did you have a comment on that?
- MR. ELLER: I saw nods of agreement to your
- 12 statement.
- 13 MR. NEWHOUSE: If I may add something else? The
- 14 extent whether there is a dispute between EPA and the
- 15 district may also vary depending upon the final choices the
- 16 applicant takes, whether or not the district -- whether or
- 17 not the applicant, albeit a very difficult choice, might
- 18 choose to go to the one-hour averaging, which is what EPA is
- 19 obviously suggesting. I don't know that the district would
- 20 be concerned that an applicant is coming in at a level below
- 21 which it will require.
- There may not be a dispute there after a number of
- 23 conversations, which we believe to occur between now and the
- 24 14th, which the staff will file and others would file
- 25 testimony, so some of these things, in our mind, in staff's
- 26 mind the great likelihood of being worked out in that time

- 1 frame is not as great a hill to climb as we might expect.
- 2 COMMISSIONER ROHY: I don't know if you are aware
- 3 this committee made a commitment to give a twelve-month
- 4 decision to the applicant; however, having said that, we
- 5 still need time to write our decision, and we're not going
- 6 to give up our time to write a decision, if we go forward
- 7 with these hearings today, without an extension of time. We
- 8 will close the hearings in that date of May, which we've
- 9 been calling the 25th, 26th, 27th, we haven't set a
- 10 particular day, and that's all there will be.
- 11 And at that point we will make a decision and base
- 12 our decision on the evidence that is presented to that date,
- 13 and that's why we're having this lengthy discussion on
- 14 schedule right now. To give that twelve-month decision, we
- 15 must complete -- we extended a very large amount of our time
- 16 to go into May for these air hearings, and if the air part
- 17 of the hearings is now at risk or in question, then the
- 18 applicant obviously risks some negative portion of that
- 19 evidence or will risk a negative decision by this committee
- 20 based on lack of evidence for the air quality.
- 21 I think with that we'll take our recess and reconvene
- 22 at 3:15 promptly. And thank you.
- 23 (A brief recess was taken.)
- 24 COMMISSIONER ROHY: Ready to proceed, Commissioner?
- 25 Back on the record.
- I'd like to ask applicant what may have been their

- 1 decision during this period regarding the twelve-month
- 2 period and our concern about closing the record at the end
- 3 of the 27th, let's use that as a day.
- 4 MR. THOMPSON: We are appreciative of the committee's
- 5 indulgence. We recognize as the clock ticks down towards
- 6 day three sixty-five the time you have to write a decision
- 7 becomes less and less because of review periods at the end,
- 8 and we are mindful of that and appreciative of that.
- 9 We are also appreciative of staff and the work that
- 10 staff has been doing. We really know staff has been burning
- 11 the midnight oil, and we're buoyed by the fact that staff is
- 12 ready to go and mentioned the May 14th staff filing date.
- 13 When we received word about the offsets difficulty
- 14 that we received yesterday, after having time to pick
- 15 ourselves off the floor, we have embarked upon a program
- 16 which I think I mentioned to try and acquire the offsets or
- 17 at least options for offsets in the same quantity so that we
- 18 can have two parallel paths and we would hope to be able to,
- 19 if we are successful, offer up offsets that have already
- 20 been banked in an option form soon, if we can do that and
- 21 that would give some insulation to an earlier determination
- 22 that all the offsets for the project have been acquired.
- 23 And finally, we are confident after yesterday's
- 24 conference call that all issues between the district, EPA,
- 25 CARB, the staff, and ourselves will be resolved by the 14th
- 26 and we will be able to file in this document an agreed upon

- 1 set of conditions of certification that we would anticipate
- 2 appearing in the final DOC.
- For those reasons, we would beg the committee's
- 4 indulgence and would like to go forward. We will file
- 5 whatever we need to on the 14th and would accept whatever
- 6 hearing days at the end of the month for the cleanup issues
- 7 you deem appropriate.
- 8 COMMISSIONER ROHY: Thank you. I believe there's a
- 9 very recent input from the Bay Area Air District I would
- 10 like to hear.
- 11 May I ask the pronunciation of your name, Nishimura?
- 12 MR. NISHIMURA: Yes. Evidently I mentioned that the
- 13 letter was basically going to be signed either Thursday or
- 14 Friday, but I was informed that it was signed today, so
- 15 basically we just need a couple more days to get it into a
- 16 newspaper, and once it's in the newspaper, it's thirty days
- 17 from that date.
- 18 But in addition to that, our legal counsel sent a
- 19 letter on May 4 -- excuse me -- March 4th to Sam Wehn
- 20 telling him that basically we have settled the banked or
- 21 banking application with Owens Brockway and basically what
- 22 was left is we had to go out to public notice on that, but
- 23 evidently there was some miscommunication between our legal
- 24 staff and our permit services, which I'm part of.
- 25 And so I went to go talk to our legal staff this
- 26 morning about that, and they basically told me there was

- 1 miscommunication on it and it should have been settled by
- 2 now. When I say "settled," it should have gone out to
- 3 public comment and officially Owens Brockway should have
- 4 received the banking certificate.
- 5 So on that part -- but in this banking certificate is
- 6 that they are going to receive approximately two hundred and
- 7 -- about two hundred sixteen tons of NOx emissions and a
- 8 part of those emissions Enron is planning to buy, and they
- 9 are planning to buy about a hundred and sixty tons of the
- 10 two hundred sixteen tons of emissions.
- 11 COMMISSIONER ROHY: And I understand -- excuse me --
- 12 is there a meeting scheduled with the EPA for next week?
- MS. WHITE: That would be scheduled for next
- 14 Wednesday at 1:00 o'clock between the EPA, the air district,
- 15 and Commission staff. It is being sponsored by the
- 16 district.
- 17 COMMISSIONER ROHY: What issues will be discussed at
- 18 that meeting?
- 19 MS. WHITE: Resolution of EPA's comments to their
- 20 PDOC.
- 21 MR. NISHIMURA: I would like to add something to that
- 22 is that we see basically no difference between a one-hour
- 23 average versus three-hour average. The only difference
- 24 there is is that during operations you can see some -- you
- 25 may -- there may occur some excursions, and it may last for
- 26 a number of minutes, and that's what we're trying to prevent

- 1 is we're trying to basically even those points out,
- 2 basically, by allowing them a three-hour average versus a
- 3 one-hour average.
- 4 COMMISSIONER ROHY: Is it not a problem: When you
- 5 start a gas turbine, that first hour has high emissions
- 6 because of startup?
- 7 MR. NISHIMURA: That is different. You are talking
- 8 about something different than startup from their normal
- 9 operations.
- 10 COMMISSIONER ROHY: So the one hour versus three
- 11 hours refers to?
- 12 MR. NISHIMURA: Their normal operations.
- 13 COMMISSIONER ROHY: Thank you. We have come up with
- 14 a proposed committee decision on what we'd like to do and
- 15 that is perhaps some good news and bad news.
- 16 We'd like to go ahead with the hearings today through
- 17 next Tuesday and hear the noncontroversial issues and those
- 18 that are scheduled. We would also make a decision that we
- 19 will go for our air -- help me say this correctly.
- 20 Would you say it so that I say it correctly for the
- 21 record here, Susan?
- 22 HEARING OFFICER GEFTER: The committee would like to
- 23 look for testimony from air from all the parties on May
- 24 14th, and we'd like to see information from the air district
- 25 at that time as well. And we would schedule a hearing on
- 26 air May 25th.

- 1 Now, what the committee, in listening to the comments
- 2 made today and the committee's experience in the past, we
- 3 are a little bit skeptical about the ability of the district
- 4 to get out the final DOC and to get the offsets into final
- 5 form by May 25th, but we're willing to hear the testimony
- 6 that can be presented at that time.
- 7 However, committee is, at this point, planning to
- 8 slip the schedule beginning May 25th for as long as -- the
- 9 way we want to do it is that if the final DOC is not out by
- 10 May 25th, which is what we expected, we're going to slip the
- 11 schedule every day that the DOC is not out past the 25th.
- 12 We want to have a hearing on the final DOC prior to the
- 13 issuance of the final decision so that it could be -- this
- 14 is speculation -- that we may not even have a hearing on the
- 15 final DOC until July. And that would, of course, slip the
- 16 time for the issuance of the PMPD.
- 17 So that's what the committee wants to do, and we want
- 18 to leave the record open at the conclusions of hearings on
- 19 May 25th for receiving the final DOC.
- 20 MS. WHITE: Just a point of clarification, please.
- 21 When you say that you would want the FDOC prior to a
- 22 Commission decision --
- 23 HEARING OFFICER GEFTER: Prior to the issuance of the
- 24 PMPD.
- 25 MS. WHITE: That's fine.
- 26 MR. RATLIFF: For the district you want the

- 1 declaration at the hearing serving that offsets will be
- 2 obtained should they anticipate they would make a
- 3 declaration at the hearing on air quality the schedule for
- 4 late May?
- 5 HEARING OFFICER GEFTER: Yes. But the committee is
- 6 uncomfortable going to a proposed decision prior to viewing
- 7 the FDOC because we want to be sure it is consistent with
- 8 the decisions staff will be including in its testimony, so
- 9 at that point that's the way the schedule is going to be
- 10 followed.
- 11 MR. RATLIFF: Would the committee be interested in
- 12 considering whether it would -- assuming the conditions in
- 13 the final DOC were similar to those that had been outlined
- 14 earlier, would the committee consider taking official notice
- 15 of the final DOC subsequent to the air quality hearing if it
- 16 comes out later?
- 17 HEARING OFFICER GEFTER: The --
- 18 COMMISSIONER MOORE: I'm not sure I understand what
- 19 that means.
- 20 MR. RATLIFF: Well, the agency may take official
- 21 notice in the same manner that a court takes judicial notice
- 22 of certain kinds of instruments and documents which are
- 23 common knowledge or of which are critical concern to the
- 24 agency's decision making.
- 25 Here you are going to be receiving the document, but
- 26 you will receiving it late. You can receive it into

- 1 evidence by what's called official notice rather than having
- 2 a hearing on it, but you would want to do that if the
- 3 conditions were the same as those that had been contemplated
- 4 --
- 5 HEARING OFFICER GEFTER: Yes, that was considered,
- 6 and the committee would prefer to conduct a hearing because
- 7 the final DOC doesn't speak to us. Only the parties speak
- 8 to us, so the parties would have to put evidence into the
- 9 record to indicate to us whether the conditions are
- 10 consistent or not.
- 11 In other words, we need to have a hearing. We need
- 12 to hear from the parties. It could take five minutes or it
- 13 could take three days, but we need to have a hearing on the
- 14 final DOC.
- 15 COMMISSIONER ROHY: The attempt here is to do as much
- 16 as we can as early as we can so we can write our decision,
- 17 and hopefully if things go quickly with the air district, we
- 18 can be as close to being on schedule as possible, so we're
- 19 looking at the air district.
- 20 MS. WHITE: Just a request: That the committee
- 21 consider having the air quality hearing in the evening in
- 22 Pittsburg because of the nature of concerns for the local
- 23 agencies and other parties in the proceeding.
- 24 HEARING OFFICER GEFTER: Now, the hearing that we
- 25 would be scheduling on May 25th on air quality would also
- 26 include the testimony on the cumulative impacts on water

- 1 quality that the city of Antioch is concerned with.
- 2 MS. WHITE: Thank you for confirming that.
- 3 HEARING OFFICER GEFTER: And also the testimony on
- 4 public health, to the extent that it is impacted by the
- 5 testimony on air should also be included in that on that
- 6 evening --
- 7 MS. WHITE: Indeed it will be.
- 8 HEARING OFFICER GEFTER: -- on May 25th. And a
- 9 notice will be going out with respect to the schedule, and
- 10 again to clarify, we will be conducting a hearing on air on
- 11 May 25th. We do not believe a final DOC will be issued at
- 12 that point.
- 13 What we're going to do is we're going to leave the
- 14 record open to accept a final DOC. It may take six weeks
- 15 from that date. We don't know. And we will have a hearing
- 16 on the final DOC before we close the record and issue a
- 17 PMPD.
- 18 COMMISSIONER ROHY: Allan?
- 19 MR. THOMPSON: We appreciate your going forward and
- 20 hearing our testimony so that the preparation of the PMPD
- 21 can start. And we hear you regarding the slippage for every
- 22 day after May 25, and in many ways it puts the burden on the
- 23 district and on ourselves. I think if we can come up with
- 24 some alternative offsets we may be able to speed that along.
- 25 We would hope that the district would be able to
- 26 issue its FDOC very quickly, and I think that it would help

- 1 if we come to an agreement on all of the conditions of
- 2 certification so again, the burden is upon us. And if this
- 3 results in a schedule delay, the program that you have
- 4 outlined here results in a schedule delay, we'll take that.
- 5 COMMISSIONER ROHY: Thank you.
- 6 HEARING OFFICER GEFTER: All right.
- 7 COMMISSIONER ROHY: Like to have any comments from
- 8 CURE.
- 9 Ms. Poole, do you have any comments to the committee
- 10 decision you just heard?
- MS. POOLE: I don't have any comments.
- 12 COMMISSIONER ROHY: Thank you.
- 13 HEARING OFFICER GEFTER: This concludes the
- 14 scheduling conference. I want to reiterate that discussions
- 15 that we held during this scheduling conference do not
- 16 constitute testimony, and at this point we will begin the
- 17 evidentiary hearings. I'm going to give you some background
- 18 on what we expect to take place during evidentiary hearings.
- 19 Evidentiary hearings are formal in nature. The
- 20 purpose of evidentiary hearings is to receive evidence and
- 21 to establish the factual record necessary to reach a
- 22 decision in this case. The applicant has the burden of
- 23 presenting sufficient substantial evidence to support the
- 24 findings and conclusions required for certification of the
- 25 proposed facility.
- 26 Prepared testimony was filed by the parties as

- 1 follows -- and before I list the items of testimony that I
- 2 have in the record, I also have a tentative exhibit list
- 3 which I hadn't previously distributed to the parties, which
- 4 I'd like to do that at this point and go off the record for
- 5 a moment.
- 6 (Pause in proceeding.)
- 7 HEARING OFFICER GEFTER: Back on the record. I
- 8 wanted to indicate for the record the testimony that was
- 9 filed by the parties.
- The first item is staff's assessment, which is dated
- 11 March 9th, I believe, and the supplemental testimony dated
- 12 April 12th. Also we've received applicant's April 12th and
- 13 April 19th filings and an updated witness list, which was
- 14 filed April 26th. We received CURE's April 19th's
- 15 testimony, city of Antioch filed testimony on April 19th,
- 16 and also the ISO filed testimony on April 9th, which would
- 17 be sponsored by our staff.
- 18 The order of testimony that will be taken today would
- 19 follow this listing: First the applicant, then the staff,
- 20 then CURE, then city of Antioch, CAP-IT, then Delta. We
- 21 would follow this list on each subject. Then we will
- 22 address the topics and the sequence contained in the hearing
- 23 order, and if necessary, we may continue a topic from one
- 24 day to a later date. I also handed out an agenda which
- 25 listed the topics for today.
- I wanted to go over the tentative exhibit list. What

- 1 I did here was I listed the exhibits that the applicant had
- 2 given us, and I also added on to here staff's exhibits and
- 3 other exhibits from CURE, testimony from the various
- 4 parties.
- 5 Right now people can take an opportunity to take a
- 6 look at this list and make any corrections, then we'll --
- 7 when I complete some of these remarks, we can talk about
- 8 this in more detail, any kinds of amendments people wish to
- 9 make.
- 10 During the course of the evidentiary hearing, the
- 11 process will be the following: Witnesses will testify under
- 12 oath or affirmation. During the hearings, a party
- 13 sponsoring a witness shall briefly establish the witness'
- 14 qualifications and have that witness orally summarize the
- 15 prepared testimony before requesting that the testimony be
- 16 moved into evidence. Relevant exhibits may be offered into
- 17 evidence at that time as well.
- 18 At the conclusion of the witness' direct testimony,
- 19 the committee will provide other parties an opportunity for
- 20 cross-examination, followed by redirect and
- 21 recross-examination as appropriate. As warranted, multiple
- 22 witnesses may testify as a panel.
- I may end up repeating a lot of this procedural
- 24 discussion, especially when we're down in the city of
- 25 Pittsburg and members of the public are present, so bear
- 26 with us if it sounds repetitive. It's for the purpose of

- 1 explaining these evidentiary hearings to members of the
- 2 public. As we proceed, upon conclusion of each topic area,
- 3 we will invite members of the public to offer unsworn public
- 4 comment.
- 5 At this point are there any questions about the
- 6 process?
- 7 Let's look at the exhibit list at this point, if
- 8 people have had time to look at it. If there are any
- 9 glaring omissions or changes, let's talk about it now;
- 10 otherwise, we can make those changes as we go through the
- 11 testimony. Nobody has any comment at this point. Okay.
- 12 Before we begin, does any party wish to make changes
- 13 in their list of witnesses?
- MR. THOMPSON: Yes, we have.
- 15 (Pause in proceeding.)
- 16 HEARING OFFICER GEFTER: Back on the record.
- 17 MR. THOMPSON: In the project description area in
- 18 addition to Mr. Wehn and Mr. Patch, I think it's probably
- 19 appropriate to put on Mr. Kolin, the city manager of
- 20 Pittsburg, and Mr. Parquet from Enron, who we filed
- 21 testimony on, and they would like -- I would like to put
- 22 them on to sponsor -- jointly sponsor Exhibit 10 and to give
- 23 a brief summation of their view of this project.
- 24 HEARING OFFICER GEFTER: Any objection, Mr. Ratliff?
- MR. RATLIFF: No.
- 26 HEARING OFFICER GEFTER: Any other comments before we

- 1 open testimony?
- 2 Our first topic will be Project Description.
- 3 MS. WHITE: Excuse me. We do have a substitute.
- 4 Connie Leni is unable to attended today because of family
- 5 emergencies, so Ron Wetherall is going to be presenting her
- 6 testimony. He's an electricity specialist with the
- 7 Commission.
- 8 HEARING OFFICER GEFTER: On what topic?
- 9 MS. WHITE: He will be providing testimony to needs
- 10 conformance, which is the second topic today.
- 11 HEARING OFFICER GEFTER: Any objection from the
- 12 applicant?
- 13 MR. THOMPSON: None.
- 14 HEARING OFFICER GEFTER: All right. We will begin
- 15 with the applicant. Witnesses will be sworn by the court
- 16 reporter, and our first topic is project description.
- 17 MR. THOMPSON: Applicant would like to call Mr. Jeff
- 18 Kolin, please.
- 19 (Pause in proceeding.)
- 20 (Witness sworn.)
- 21 BY MR. THOMPSON:
- 22 Q. Please state your name for the record.
- 23 A. Yes. My name is Jeff Kolin. I'm the city manager
- 24 for the city of Pittsburg, California. My address is 2020
- 25 Railroad Avenue, Pittsburg, California 94565.
- 26 Q. And you are the same Mr. Jeffrey Kolin that submitted

- 1 prepared testimony in this proceeding that is now contained
- 2 in Exhibit 30; is that correct?
- 3 A. That's correct.
- 4 Q. Would you please -- and are you the same Jeff Kolin
- 5 cosponsoring Exhibit 10 listed on the exhibit list?
- 6 A. Yes, I am.
- 7 Q. Would you please give a brief description of how
- 8 Exhibit 10 came into being?
- 9 A. Sure. I think it started when the city first became
- 10 interested in the energy area when one of our local
- 11 businesses, PRAXAIR, requested our assistance in lowering
- 12 their energy rates. While ultimately we were unsuccessful
- 13 in that effort, it was our city's introduction into the
- 14 energy area. And it convinced us that we could really
- 15 create a tool that would help our citizens and our city go
- 16 into the twenty-first century.
- 17 Following that experience, we became a partner with
- 18 Enova, which is now Sempra, in the acquisition of electric
- 19 and natural gas distribution systems on Mare Island, which
- 20 was a U.S. Navy facility which was closing located in the
- 21 San Francisco Bay Area.
- 22 The city developed its own municipal utility, the
- 23 Pittsburg Power Company, at that time for that acquisition
- 24 on Mare Island, and we have been operating that facility
- 25 since April of 1997 with both natural gas and electrical
- 26 distribution facilities.

- 1 Later that year Enron responded with an effort --
- 2 with a response or an RFP to the city when we went to bid
- 3 for an opportunity for development of energy-related
- 4 development within the city. That was for both the
- 5 Pittsburg Power Company area within the city and adjacent
- 6 areas in the service area that we designated.
- 7 We signed an agreement with Enron that calls for the
- 8 city to receive sixty percent of the revenues or actually
- 9 profits from projects from any energy opportunities which
- 10 are described in the alliance agreement that we've submitted
- 11 as an exhibit today.
- 12 Money made from the Pittsburg District Energy
- 13 Facility will help the city pay for a number of needed
- 14 infrastructure improvements in the future, such as new and
- 15 improved roads and park facilities. We worked very closely
- 16 with Enron to make sure that the Pittsburg District Energy
- 17 Facility is consistent with city goals and objectives for
- 18 new industrial development in our community, and we see it
- 19 as a wonderful development economic development for us.
- 20 Q. What does the city hope to gain specifically with
- 21 this project, the Pittsburg District Energy Facility?
- 22 A. Specifically with this project, as I mentioned, any
- 23 profits from the district energy facility will be split
- 24 sixty/forty, sixty percent coming to the city, forty percent
- 25 to Enron. But in addition to that, it will help ensure that
- 26 one of our most important local industries, USS/POSCO, a

- 1 steel facility in the community, will be able to continue to
- 2 compete in the international market through a long-term
- 3 agreement with the plant for lower electrical energy costs
- 4 and steam.
- 5 We also believe that there will be additional
- 6 opportunities for the city to work with local industries.
- 7 We don't know exactly what those are today, but we think
- 8 having those attractive rates and available steam energy
- 9 will help us compete in our region to attract new business,
- 10 new industry into the community.
- 11 Finally, I think our experience with Enron is that
- 12 they are a good corporate citizen. This specific project
- 13 will result in three hundred union construction jobs when
- 14 the plant is under construction itself and twenty permanent
- 15 union operational jobs when the plant is in operation and
- 16 functioning for many years to come.
- 17 Last but not least I think it will result in
- 18 significant tax revenues to our community through the
- 19 property tax process.
- 20 Q. Mr. Kolin, is the city satisfied with the design of
- 21 the plant?
- 22 A. Yes, we are. We've found Enron to be very responsive
- 23 to community input and has really worked as a partner with
- 24 us in that process. They've demonstrated, really, a true
- 25 commitment to working with our community to improve the
- 26 energy project.

- 1 Early in the project development, Enron responded
- 2 quickly to community concerns about visual impacts and air
- 3 quality and moved to reconfigure the plant so the stacks
- 4 from the turbines were further away from homes.
- 5 More recently they again listened to the community,
- 6 again hearing concerns about visual impacts with the
- 7 transmission facilities, and in that case and the transition
- 8 structures, they worked very closely with our city staff,
- 9 with the Calpine and Bechtel projects, and the community to
- 10 relocate those transition structures to less sensitive areas
- 11 so they weren't as visible. They redesigned the heighth of
- 12 some of the transmission towers and were able to reduce
- 13 those heights thus lessening the visual impacts.
- 14 That really, I think, has been an ongoing process
- 15 where they really have lived by public participation,
- 16 they've created a project advisory committee for the
- 17 project, which meets on a regular basis to given put into
- 18 the design of things like the truck route, the sound wall,
- 19 the transmission facilities, etcetera.
- I've recently gone out and met with a number of
- 21 neighbors in the area surrounding the plant and asked their
- 22 opinion of the project and found them to be, I think,
- 23 generally approving and positive about the project. They've
- 24 been impressed with Enron's commitment to making community
- 25 improvements, particularly the landscaping and park
- 26 improvements along Santa Fe as part of the truck route and

- 1 their commitments to ongoing corporate citizenship in the
- 2 community.
- 3 Q. Last thing, Mr. Kolin, does the truck bypass route
- 4 and sound wall have the support of the city of Pittsburg?
- 5 A. Yes, it does. The city has really been searching, I
- 6 think, for a solution to downtown traffic impacts where we
- 7 now have trucks going through the downtown area of our
- 8 community.
- 9 And in the early 1990s we identified a number of
- 10 alternative routes and did environmental studies on those
- 11 and really have not been able to bring that project to
- 12 conclusion because we've been hampered by the fact that we
- 13 haven't had the kind of anchor tenant like the Pittsburg
- 14 District Energy Facility to help support the financing
- 15 structure for construction of that bypass road.
- 16 The city is very supportive of the efforts of Enron
- 17 and the district energy facility to help finance the project
- 18 and really appreciate their efforts and commitment to finish
- 19 the road prior to operating the plant.
- 20 MR. THOMPSON: Thank you. Mr. Kolin is tendered for
- 21 cross-examination.
- 22 HEARING OFFICER GEFTER: Staff, any questions?
- MR. RATLIFF: Yes.
- 24 BY MR. RATLIFF:
- 25 Q. Hello, Mr. Kolin. I wanted to ask you a little more
- 26 about the truck bypass route.

- 1 Did the city prepare an EIR for that route?
- 2 A. Yes, we did.
- 3 Q. And certified it as well?
- 4 A. I believe we did.
- 5 Q. In that certified EIR there are -- is typically,
- 6 true, a consideration of alternate routes; is that correct?
- 7 A. That's correct.
- 8 MR. RATLIFF: Thank you.
- 9 HEARING OFFICER GEFTER: CURE have any questions?
- 10 MS. POOLE: No.
- 11 HEARING OFFICER GEFTER: Any redirect?
- 12 MR. THOMPSON: No.
- 13 BY HEARING OFFICER GEFTER.
- 14 Q. I have a question. And I may have missed your
- 15 testimony regarding profit sharing under the alliance of the
- 16 development agreement, Exhibit 10, what is the portion?
- 17 A. The portion under the alliance agreement between
- 18 Enron and the city of Pittsburg calls for sixty percent of
- 19 the profits from the eligible projects to be returned to the
- 20 city and forty percent of the profits to go to Enron.
- 21 Q. Does that include part of the cogeneration profits or
- 22 just the profits that are sold on the market?
- 23 A. I think we're still in discussions as to what exactly
- 24 "profits" mean. I think the most likely scenario is that
- 25 that will be defined during the project financing process,
- 26 and we will have a clearer picture as to what the actual

- 1 meaning of "profits" is at that time.
- 2 Q. Is there some arrangement with Enron or the city to
- 3 improve parks as some sort of compromise with some of the
- 4 citizens who are concerned about the truck bypass route?
- 5 A. Yes, there is. And perhaps I can provide some more
- 6 detail to that and clarify the picture. It's very clear and
- 7 has been for some time that Enron is committed to relocating
- 8 and rebuilding a ball field structure on the current park
- 9 site that will be impacted by the truck route. And that
- 10 relocation and reconstruction will include lighting for the
- 11 facility.
- 12 They've also committed to, as part of the truck
- 13 route, to construct a pedestrian overcrossing that will
- 14 really provide the first direct pedestrian access to the
- 15 park site. That is not there now, so they are going, I
- 16 think, a step beyond and being willing to create that access
- 17 with the project.
- 18 Additionally, they have indicated that as part of the
- 19 truck route along Santa Fe Street, they will construct a
- 20 landscaped -- you can call it a buffer area or a linear park
- 21 strip that will include trees, shrubs, turf, and a pathway
- 22 through it, perhaps some picnic benches and passive
- 23 recreation facilities.
- 24 They've also indicated that they will cooperate with
- 25 the city and Calpine/Bechtel in designing and helping to
- 26 site and construct a linear parkway along the 8th Street

- 1 right-of-way where both projects have indicated they propose
- 2 to underground utilities in that area.
- And finally we believe that the project, the
- 4 Pittsburg District Energy Facility, will have enough profits
- 5 to finance the -- we call it, I guess, the ultimate plan for
- 6 Central Park, which, I think, has been the subject of some
- 7 of the comments from residents is they would really like to
- 8 see that built and have a commitment to see that built, and
- 9 we will be talking to our city council to share those
- 10 numbers with them and see if they wish to prioritize the
- 11 expenditure of those funds for construction of the park over
- 12 a road improvement or some other infrastructure improvement.
- 13 HEARING OFFICER GEFTER: Okay. Thank you.
- 14 Commissioner?
- 15 BY COMMISSIONER ROHY:
- 16 Q. Sir, are you aware of any laws, ordinances,
- 17 regulations in your community that are in conflict with this
- 18 project or vice versa, that the project is in conflict with
- 19 any laws, ordinances, or regulations?
- 20 A. There is one requirement that the project will need
- 21 to come to the city for and that is heighth variance. We
- 22 have met numerous times with the staff to discuss the
- 23 process and believe that will be incorporated in the
- 24 Commission's proceedings following the issuance of the
- 25 presiding member's determination or report.
- 26 COMMISSIONER ROHY: Thank you.

- 1 HEARING OFFICER GEFTER: Any other questions of the
- 2 witness? Redirect?
- 3 MR. THOMPSON: I have none.
- 4 THE WITNESS: Thank you.
- 5 MR. THOMPSON: Thank you, Mr. Kolin.
- 6 Applicant would next like to call Mr. Parquet.
- 7 (Pause in proceeding.)
- 8 HEARING OFFICER GEFTER: Ask the witness please be
- 9 sworn.
- 10 (Witness sworn.)
- 11 BY MR. THOMPSON:
- 12 Q. Would you please state your name for the record.
- 13 A. My name is David Parquet.
- 14 Q. Are you the same Mr. Parquet that's submitted
- 15 prepared testimony that is now included in Exhibit 10 to
- 16 this proceeding?
- 17 A. Yes, I am.
- 18 Q. Do you have any changes, corrections, or additions to
- 19 that material?
- 20 A. Yes. The testimony that I prepared had an item
- 21 number five relating to conclusions regarding the staff
- 22 assessment primarily on air issues. I believe that those
- 23 issues have now been addressed already in a different way
- 24 and these issues are being solved.
- 25 Q. Thank you. Let me ask the same question I asked
- 26 Mr. Kolin before you: What prompted Enron to enter into the

- 1 agreement that is now designated as Exhibit 10?
- 2 A. I guess I'll respond to that. I know in these
- 3 hearings we are referred to by the title "applicant," but I
- 4 guess I'd like to refer to myself and Enron by the title of
- 5 "developer."
- 6 And in the development of a project like this,
- 7 especially in the location that we were going to put the
- 8 project, you need to have the city and the citizens have a
- 9 stake in the success of the project. That was our motives
- 10 at the beginning and that remains our motives right now.
- 11 And when we responded to the RFP that was put out by
- 12 the city, there were a lot of different aspects of it in
- 13 addition to a power plant. A lot of different things that
- 14 the city could do that, frankly, Enron could not do. As
- 15 Mr. Kolin indicated, the city is a municipal utility. That
- 16 allows, in a deregulated environment, for a company like
- 17 Enron with money resources to work with Pittsburg Power
- 18 Company to develop some of these projects they have in mind,
- 19 and that we still intend to develop, in ways that we
- 20 couldn't do by ourselves. That's valuable to us.
- 21 In addition, we come to a project like this, which is
- 22 a significant investment, and perhaps this is something that
- 23 we could do by ourselves if we chose, but you have to take a
- 24 look at where are we doing this project? We are doing it in
- $25\,$  an area that has a number of other power plants. We're also
- 26 doing it in an area, the Bay Area, that has a critical need

- 1 for power plants.
- 2 And we decided to give the city a positive stake in
- 3 it, and I guess the old saying goes we'd rather have forty
- 4 percent of something than a hundred percent of nothing.
- 5 That was our conclusion. We still think is a good deal.
- 6 A little bit broader into that, the perspectives of
- 7 Mr. Kolin indicated some of the things that we have done to
- 8 respond to the community. We break up a development process
- 9 into, let's say, agreements with the city as opposed to
- 10 agreements with the citizens. It was an agreement with the
- 11 city to enter into this agreement. It was an agreement with
- 12 the citizens to turn our plant around. It was an agreement
- 13 with the citizens to change the noise requirements, reduce
- 14 the stack height, make the Central Park additions that we
- 15 have now agreed to with the city, to put in a power plant
- 16 advisory committee, put in an office in the city.
- 17 Those are not, as you must be aware, the citizens
- 18 find this CEC process a very daunting process. I see the
- 19 staff and the Commission bending over backwards to try to
- 20 help them, but they are just folks putting on their pants in
- 21 the morning and going to work. And if we don't get out and
- 22 actually solicit overtly the input of the citizens as
- 23 opposed to the city, we're in for problems.
- Our whole intention, getting back to the original
- 25 question, of putting together this agreement. Technically
- 26 we have a sixty/forty split, but the compact is not just

- 1 with the city, it's with the citizens, and that's what we
- 2 are intending to do on both sides of this deal.
- 3 Q. Thank you. One point of clarification: You
- 4 mentioned the Bay Area's critical need for energy.
- 5 Do you have a position on the ISO board?
- 6 A. Yes. I'm on the board of governors of the ISO.
- 7 Q. Thank you. Would you briefly tell us how Enron
- 8 finances a project such as this?
- 9 A. That's a complicated question. I'll try to reduce it
- 10 to a simple statement so we're not here a long time.
- 11 There's three processes that we're undertaking right
- 12 now to support this project that started when we got formal
- 13 approval from management internal to Enron I think it was
- 14 September of '97. Three processes: One, the preparation of
- 15 this permit application. I believe people more familiar
- 16 with that application process than I am here, a very
- 17 rigorous process.
- 18 Second is the preparation of the numerous contracts
- 19 and agreements that need to be put in place so that the
- 20 banks and the equity participants that want to invest in a
- 21 project like this will agree to put their money in to the
- 22 point, I think, the visible documents that you folks see are
- 23 the permits that you look at, probably aware that there must
- 24 be a land agreement, special facilities agreement that we're
- 25 looking at with PG&E. But I will tell you there are over
- 26 two hundred agreements, contracts, permits, easements,

- 1 leases, all of those documents all have to be put together.
- 2 And our decision was that the critical path item was the
- 3 July 28th date originally scheduled by this Commission.
- 4 So while you folks are considering your process and
- 5 doing your good work, we in parallel are putting together
- 6 these two hundred agreements or so.
- 7 I will tell you that as of this date we have spent or
- 8 committed nearly a hundred million dollars on this project,
- 9 and that primarily has to do with the two G.E. gas turbines.
- 10 We have now committed to a steam turbine as well.
- We have purchased offsets, notwithstanding some
- 12 issues associated with the offsets, and we have spent
- 13 considerable time, effort, and other resources to make up
- 14 the balance of the figure I have outlined. This is not an
- 15 inexpensive process.
- 16 So we get now to the third item, and that is the
- 17 financing of it. The old euphemism in the project financing
- 18 area: When the stack of documents gets high enough and
- 19 heavy enough then we can finance it. We're getting close to
- 20 that point. It's now just a few months until July 28th, and
- 21 we are right now in the middle of looking at equity for the
- 22 project.
- 23 As you may know, Enron is a utility affiliate because
- 24 we own Portland General Electric and because this project is
- 25 structured as a QF. We have to, by regulation, sell down at
- 26 least fifty percent of our equity, so we are in the process

- 1 of soliciting equity investors for this project right now,
- 2 and they are beginning to look at this process that we're
- 3 underway right now. They are beginning to look at the
- 4 documents we have assembled, and everything is coming to
- 5 that date.
- 6 And I do understand the considerations that you made
- 7 earlier this afternoon on the schedule, and I know that it
- 8 is troublesome for all of us to consider a delay, maybe it's
- 9 as troublesome for you as for us, but those three processes
- 10 are at least schedule to come to fruition at the same time.
- 11 And I guess I would ask -- first of all, I would say
- 12 on behalf of Enron, I really appreciate the work that staff
- 13 has done to keep us on schedule. I appreciate the
- 14 Commission's considerations today on trying to keep this on
- 15 schedule. And I think that all of us need to, I guess, pay
- 16 attention to the citizens out on the street that put their
- 17 pants on one leg at a time. I want to make sure that we
- 18 keep paying attention to them and not not pay attention to
- 19 them because we're concerned about schedule issues, so
- 20 that's the --
- 21 Q. Thank you very much, Mr. Parquet. And finally you
- 22 are cosponsoring Exhibit 10; is that correct?
- 23 A. Yes.
- MR. THOMPSON: Mr. Parquet is tendered for
- 25 cross-examination. Pardon me.
- 26 Q. Did you have something else to add, Mr. Parquet?

- 1 A. Yes. I would like to add that one other thing is the
- 2 -- one of the other schedule aspects of this I forgot to
- 3 mention is that with a close of financing based on the
- 4 receipt of the permit on or about the date we've been
- 5 talking about, we are now in final stages of negotiation
- 6 with our construction contractor to construct the project.
- 7 His commercial operation date is in approximately June of
- 8 the year two thousand and one.
- 9 As you may be aware, last summer there were some
- 10 power interruptions for some of the large industrial
- 11 customers to the point the Bay Area, by the ISO's own
- 12 reports, is in critical need for more power. And one of the
- 13 things that has set our schedule from the back end going
- 14 forward and some of the things that we are doing to incent
- 15 our contractors to make sure they perform is to get this
- 16 power plant online by the summer period of the year two
- 17 thousand and one.
- 18 To give you a figure, looking at the ISO reports, the
- 19 Bay Area needs about twenty-five hundred megawatts of power
- 20 today that under various N minus one, N minus two
- 21 considerations of reliability, under the WSCC rules that
- 22 they are short. Obviously those contingencies, nobody knows
- 23 whether they are going to happen, but the Bay Area is in
- 24 critical need of power, and we're trying to meet those
- 25 dates.
- We're kind of helping everybody by seeing if we can

- 1 work harder, longer, and we will do what we can to keep that
- 2 schedule as well.
- 3 Q. Anything else?
- 4 A. No.
- 5 MR. THOMPSON: Mr. Parquet is tendered for
- 6 cross-examination.
- 7 MR. RATLIFF: No questions.
- 8 HEARING OFFICER GEFTER: Does CURE have any
- 9 questions?
- 10 MS. POOLE: No.
- 11 HEARING OFFICER GEFTER: Committee? Let's go off the
- 12 record.
- 13 (Discussion off the record.)
- 14 HEARING OFFICER GEFTER: Back on the record. We're
- 15 going to interrupt the testimony on project description to
- 16 accommodate our witnesses who have to leave shortly. We'll
- 17 move on to Alternatives, then we'll return to project
- 18 description after we complete Alternatives testimony.
- 19 Is the applicant ready on Alternatives?
- 20 MR. THOMPSON: I am. I'll call as a witness Sam
- 21 Wehn. Raise your hand to be sworn.
- 22 (Witness sworn.)
- 23 BY MR. THOMPSON:
- 24 Q. Would you please state your name for the record.
- 25 A. It's Samuel Wehn.
- 26 Q. Are you the same Sam Wehn that submitted prepared

- 1 testimony that's now contained in Exhibit 30 to this
- 2 proceeding?
- 3 A. Yes, I am.
- 4 Q. For the Alternatives section you are sponsoring those
- 5 sections of Exhibit 1 that deal with project alternatives,
- 6 except the section Exhibit 1 6.2, which is alternative
- 7 generation technologies; is that correct?
- 8 A. That's correct.
- 9 Q. Would you please briefly -- very briefly summarize
- 10 your testimony on Alternatives.
- 11 A. Yes. When we looked at this -- developing a project
- 12 in the Pittsburg area, we looked at at two different sites.
- 13 One was by the Delta Diablo Sanitation District, which we
- 14 expected to be working with Dow Chemical, as well as a site
- 15 located on Dow Chemical property.
- 16 When we found we were not able to do a deal with Dow
- 17 Chemical, we then actually relocated our site to the current
- 18 proposed site that's in the application. And frankly,
- 19 because of the QF issues related to supplying steam to
- 20 Posco, we have, really, no other choice but to locate as
- 21 close as possible to the USS/POSCO property.
- 22 With respect to the linear routes of transmission
- 23 pipeline for gas, pipeline for water, we looked at a number
- 24 of routes. We made an effort to try to not impact the city
- 25 of Pittsburg, in any way, shape, or form.
- 26 And what we found is that the best alternative for

- 1 transmission was to go down 8th Street and go underground
- 2 for transmission to get to the Pittsburg substation. For
- 3 the gas it was to stay on the USS/POSCO property as long as
- 4 we can, then route it to the nearest PG&E terminal. And
- 5 with regard to the waterline, was really only two options:
- 6 Either the Pittsburg/Antioch Highway or go along the
- 7 USS/POSCO property, crossing Loveridge Road, and down onto
- 8 Dow Chemical. We chose the route of the Pittsburg/Antioch
- 9 Highway because of its ability for possibly reselling of
- 10 reclaimed water to other participants in the area.
- 11 Q. Mr. Wehn, does that complete your testimony?
- 12 A. Yes.
- MR. THOMPSON: Mr. Wehn is tendered for
- 14 cross-examination on the issue of Alternatives.
- 15 HEARING OFFICER GEFTER: Staff?
- MR. RATLIFF: No questions.
- 17 HEARING OFFICER GEFTER: CURE?
- MS. POOLE: No.
- 19 HEARING OFFICER GEFTER: Okay. Does staff want to
- 20 present witnesses at this point?
- 21 MR. RATLIFF: Yes. The staff has two witnesses who
- 22 did the testimony on Alternatives, both the testimony and
- 23 the staff assessment, which is Exhibit 28 and the
- 24 supplemental testimony in Exhibit 29. Those witnesses are
- 25 Lorraine White, the project manager, and Eileen Allen.
- 26 HEARING OFFICER GEFTER: Will the witnesses be sworn

- 1 , please.
- 2 (Witness sworn.)
- 3 BY MR. RATLIFF:
- 4 Q. Ms. Allen, Ms. White, did you prepare the portion of
- 5 the staff testimony entitled Project Alternatives that are
- 6 part of the staff assessment?
- 7 A. Yes, we did.
- 8 (Discussion off the record.)
- 9 BY MR. RATLIFF:
- 10 Q. Did you also prepare the staff supplemental
- 11 testimony?
- 12 A. MS. ALLEN: I did not prepare the supplemental
- 13 testimony. I worked with Lorraine to prepare the primary
- 14 testimony.
- 15 Q. And Ms. White, did you prepare the supplemental
- 16 testimony?
- 17 A. MS. WHITE: The supplemental testimony that was
- 18 provided offered only minor changes, yes.
- 19 Q. Is that testimony true and correct to the best of
- 20 your knowledge?
- 21 A. MS. ALLEN: I have a minor correction to the
- 22 testimony. This minor change would be on page 446 of the
- 23 testimony. I'm looking at the section that has a large
- 24 heading "Other Site Alternative Possibilities within
- 25 USS/POSCO Property." This is under the site description
- 26 heading, line two. The notation that says eighty acres in

- 1 size should read one hundred and seventy.
- 2 Q. With that change, is your testimony true and correct
- 3 to the best of your recollection?
- 4 A. Yes.
- 5 Q. Can you summarize your testimony briefly?
- 6 A. The Energy Commission staff is required to examine
- 7 the feasibility of available site and facility alternatives
- 8 to the applicant's cogeneration project proposal which
- 9 substantially lessen the significant adverse impacts of the
- 10 proposal on the environment.
- 11 Lorraine White and I prepared this alternatives
- 12 analysis which identifies the applicant's basic objectives,
- 13 the potentially significant impacts of the project,
- 14 technology alternatives, and alternative sites that had the
- 15 potential for reducing or avoiding significant impacts.
- With respect to alternative sites, we looked at three
- 17 in addition to the proposed sites. The alternatives sites
- 18 are the proposed the Air Liquide site, the PDF alternative
- 19 site that Mr. Wehn mentioned on the Dow Chemical property,
- 20 and the proposed Delta Energy Center site. All three
- 21 alternative sites are located in the city of Pittsburg in
- 22 eastern Contra Costa County.
- We also analyzed the no-project alternative. This
- 24 alternative assumes that the project is not built and is
- 25 compared to the proposed project. We concluded that the
- 26 mitigation measures proposed by PDEF will reduce any impacts

- 1 to less than significant levels. We believe that overall
- 2 the no-project alternative is not superior to the proposed
- 3 project.
- 4 After examining the three alternative sites and the
- 5 applicant's proposed site, staff found that using the
- 6 proposed site and its related linear facilities with
- 7 mitigation measures would result in the least environmental
- 8 impact. Since there are no unmitigated significant adverse
- 9 impacts, there are no issues in this area. Therefore, staff
- 10 is not proposing any alternative sites, related facility, or
- 11 technology options.
- 12 Q. Does that conclude your testimony?
- 13 A. Yes, it does.
- 14 MR. RATLIFF: The witnesses are available for
- 15 cross-examination.
- 16 HEARING OFFICER GEFTER: Applicant?
- 17 MR. THOMPSON: No questions.
- 18 HEARING OFFICER GEFTER: CURE?
- MS. POOLE: No questions.
- 20 HEARING OFFICER GEFTER: Committee? I have one
- 21 question.
- 22 You indicated that the mitigation proposed by PDEF
- 23 that staff has no problems with the proposed project as in
- 24 comparison with the alternatives.
- 25 I wonder if that mitigation -- are you just making
- 26 that statement based on mitigations proposed by PDEF, or

- 1 does that include mitigations proposed by staff?
- 2 MS. WHITE: It's both.
- 3 HEARING OFFICER GEFTER: So you two amend your
- 4 testimony to --
- 5 MS. WHITE: Yes. We'll clarify our testimony to
- 6 assure that.
- 7 HEARING OFFICER GEFTER: Any other questions? Okay.
- 8 That concludes -- does that conclude all the testimony on
- 9 Alternatives at this point? Okay.
- 10 There were some exhibits identified both by the
- 11 applicant and by staff on Alternatives.
- 12 Do you want to move those into evidence at this time?
- 13 MR. THOMPSON: I think our preference would be to
- 14 move all of Exhibit 1, our AFC, when our last witness goes
- 15 before you.
- 16 HEARING OFFICER GEFTER: All right. How about staff?
- 17 Is that the same request?
- 18 MR. RATLIFF: However you prefer to ado it. We can
- 19 move it now and make it subject to challenge later, or do it
- 20 at the end, if you prefer.
- 21 HEARING OFFICER GEFTER: We can do it at the end,
- 22 that way all the testimony will be in. Thank you.
- 23 Off the record.
- 24 (Discussion off the record.)
- 25 (Witness sworn.)
- 26 HEARING OFFICER GEFTER: Back on the record. At this

- 1 point we are going to allow another witness to testify out
- 2 of order because that person also has to leave, and so we're
- 3 going to take testimony on Power Plant Efficiency and Power
- 4 Plant Reliability, two topics, then we will return to
- 5 project description.
- 6 Now, the applicant would like to proceed on Power
- 7 Plant Efficiency.
- 8 MR. THOMPSON: Thank you. Applicant would like to
- 9 call Mr. Joe Patch be sworn.
- 10 (Witness sworn.)
- 11 BY MR. THOMPSON:
- 12 Q. Please state your name for the record.
- 13 A. My name is Joe Patch.
- 14 Q. Are you the same Joe Patch that submitted prepared
- 15 testimony now contained in Exhibit 30 to this proceeding?
- 16 A. Yes, I am.
- 17 Q. Today you are sponsoring both Power Plant Reliability
- 18 and Power Plant Efficiency; is that correct?
- 19 A. Yes.
- 20 Q. Do you have any corrections, additions, or changes to
- 21 make to that material?
- 22 A. No.
- MR. THOMPSON: If it please the committee, I would
- 24 like to forego the usual questions about summation of
- 25 testimony for these two areas.
- 26 BY MR. THOMPSON:

- 1 Q. Is there anything else, Mr. Patch, that you would
- 2 like to add?
- 3 A. No.
- 4 MR. THOMPSON: We would like to tender Mr. Patch for
- 5 cross-examination in the areas of efficiency and
- 6 reliability.
- 7 HEARING OFFICER GEFTER: We're going to take
- 8 efficiency first, and what exhibit is Mr. Patch sponsoring
- 9 with respect to efficiency?
- 10 BY MR. THOMPSON:
- 11 Q. Mr. Patch, are you sponsoring appendix M to Exhibit
- 12 1, which is the QF calculations?
- 13 A. Yes.
- 14 Q. And that is all? That is the sole exhibit for Power
- 15 Plant Efficiency? Say yes.
- 16 A. Yes.
- 17 MR. THOMPSON: Thank you.
- 18 HEARING OFFICER GEFTER: Any questions for Mr. Patch
- 19 from any of the parties?
- MR. RATLIFF: No.
- 21 HEARING OFFICER GEFTER: From the committee?
- 22 Applicant will you proceed and have your --
- MS. WHITE: You mean staff?
- 24 HEARING OFFICER GEFTER: Staff, I'm sorry.
- 25 MR. RATLIFF: Staff witness is Steve Baker.
- 26 (Witness sworn.)

- 1 BY MR. RATLIFF:
- 2 Q. Mr. Baker, did you prepare the staff testimony
- 3 entitled Power Plant Efficiency?
- 4 A. Yes, I did.
- 5 Q. And you also prepared the testimony entitled Power
- 6 Plant Reliability?
- 7 A. Yes.
- 8 Q. Is that testimony true and correct to the best of
- 9 your knowledge and belief?
- 10 A. Yes, it is.
- 11 Q. Could you summarize it, briefly?
- 12 HEARING OFFICER GEFTER: Excuse me. Can we go one
- 13 topic at a time and have Mr. Baker --
- MR. RATLIFF: Of course.
- 15 BY MR. RATLIFF:
- 16 Q. Shall we begin with efficiency?
- 17 A. The California Environmental Quality Act requires
- 18 identification of the project's significant adverse impacts
- 19 on energy resources, in this case, the natural gas fuel
- 20 supply.
- 21 Significant adverse impacts could occur: If the
- 22 project will create adverse effects on local or regional
- 23 energy supplies and resources; if the project establishes a
- 24 requirement for additional energy supply capacity; if the
- 25 project will result in the wasteful inefficiency and
- 26 unnecessary consumption of fuel or energy; or if the project

- 1 does not comply with existing energy standards.
- Further, by qualifying as a cogeneration power plant,
- 3 the project may gain exemption from the requirement to file
- 4 a Notice of Intention. To qualify for this exemption, the
- 5 project must meet certain standards of cogeneration energy
- 6 production.
- 7 Adverse Impacts on Energy Supplies and Resources:
- 8 The project's fuel supply will come from natural gas
- 9 purchased on the open market. This gas will be drawn from
- 10 supplies in California, Canada, and the Southwest. These
- 11 sources can supply far more gas than the project will
- 12 require, thus creating no adverse impacts on energy supplies
- 13 or resources.
- 14 Regarding the Requirement for Additional Energy
- 15 Supply Capacity: Fuel for the project will be supplied by
- 16 California's natural gas pipeline system. This system is so
- 17 large and well-developed there's no likelihood that the
- 18 project will require development of any new energy supply
- 19 facilities.
- 20 Wasteful and Inefficient Energy Consumption: The
- 21 project's energy consumption could be considered wasteful
- 22 and inefficient if an alternative source of electricity were
- 23 available that is significantly more fuel efficient. This
- 24 is not the case, as the Pittsburg project represents the
- 25 current state-of-the-art in electric generation efficiency.
- The project will be composed of modern F-class

- 1 combined cycle turbine generators producing electricity at
- 2 an efficiency of approximately by the-six point five
- 3 percent. This compares very well to a traditional utility
- 4 company boiler plant efficiency of only thirty-two percent
- 5 and compares well with other available generating equipment.
- 6 Compliance with Existing Energy Standards: The only
- 7 energy standard that applies to the Pittsburg project is the
- 8 Cogeneration Definition expressed in Section 25134 of the
- 9 Warren-Alquist Act. In order to be exempted from the
- 10 requirement to file a Notice of Intention, the project must
- 11 meet two milestones:
- 12 First, at least five percent of the energy produced
- 13 by the project must be in the form of heat energy delivered
- 14 to the cogeneration host. This is referred to as the
- 15 "Operating Standard;" and the project's calculated
- 16 cogeneration efficiency must equal or exceed forty-two point
- 17 five percent. This is referred to as the "Efficiency
- 18 Standard."
- 19 Based on the applicant's calculations, staff believes
- 20 the project will be able to achieve these milestones.
- 21 Achievement will be monitored on an annual basis by means
- 22 established in staff's proposed Conditions of Certification
- 23 EFF-1.
- 24 In conclusion, the Pittsburg project will represent
- 25 one of the most fuel efficient power plants feasible. It
- 26 will create no significant adverse impacts on energy

- 1 resources and with the implementations of staff's proposed
- 2 Conditions of Certification, will comply with all applicable
- 3 energy codes and standards.
- 4 Q. Does that conclude your testimony?
- 5 A. Yes, it does.
- 6 MR. RATLIFF: Would you prefer that the witness
- 7 summarize his reliability testimony and make him available
- 8 for questioning?
- 9 HEARING OFFICER GEFTER: No. I'd like to end the
- 10 questions on efficiency first, then go to the next topic.
- 11 MR. RATLIFF: Then the witness is available.
- 12 HEARING OFFICER GEFTER: Any questions from the
- 13 applicant?
- MR. THOMPSON: None, thank you.
- 15 HEARING OFFICER GEFTER: From any other party? No.
- 16 From the committee.
- 17 BY COMMISSIONER ROHY:
- 18 Q. Mr. Baker, you mentioned the efficiency of the
- 19 F-class machine is at fifty-six point five percent. I
- 20 assume that is the higher heating value?
- 21 A. No, sir. That's the lower heating value.
- 22 Q. Is that because of the addition of the cogeneration?
- 23 A. No, sir. It's customary for the gas turbine to
- 24 express in lower heating value.
- 25 Q. And thank you. And second, will there be auxillary
- 26 boilers associated with this project?

- 1 COMMISSIONER ROHY: I suppose I should ask applicant.
- 2 COMMISSIONER MOORE: Is that a new addition, adding
- 3 the boiler on?
- 4 MR. THOMPSON: No.
- 5 COMMISSIONER ROHY: There are auxiliary boilers; is
- 6 that correct?
- 7 BY COMMISSIONER ROHY:
- 8 Q. If that's the case, Mr. Baker, have you considered
- 9 the energy efficiency of the auxillary boilers?
- 10 A. The efficiency -- you mean in the fifty-six point
- 11 five percent?
- 12 O. Yes.
- 13 A. No, sir. That's just the electric generation
- 14 efficiency of the turbines.
- 15 Q. So none of the heat that's going into the Posco plant
- 16 is considered in your efficiency numbers?
- 17 A. No, sir. This is -- the purpose of that portion of
- 18 my testimony was to determine if the project would be likely
- 19 to use energy wastefully or inefficiency because there was
- 20 some more efficient alternative available. When we looked
- 21 at the other alternatives, there are none that are
- 22 noticeably or significantly more efficient.
- Whether we measure the electric efficiency coming out
- 24 of the turbines or whether we measure the overall heat
- 25 efficiency of the project coming out of the machines, my
- 26 conclusion would be the same.

- 1 Q. So your number is the lower heating value for
- 2 electric production only?
- 3 A. Yes, sir.
- 4 Q. Thank you.
- 5 BY HEARING OFFICER GEFTER:
- 6 Q. I have a question which this would have been based on
- 7 the project description, but since we've taken testimony out
- 8 of order, what the Application for Certification indicates
- 9 is that the applicant has either a one-on-one project
- 10 configuration or two-on-one project configuration, and I
- 11 wanted to know whether your testimony took both
- 12 configurations into account?
- 13 A. No. At the time I prepared the testimony, the
- 14 applicant already decided on the precise equipment. It will
- 15 be using the two-on-one General Electric configuration.
- 16 HEARING OFFICER GEFTER: Is that the case?
- 17 MR. PATCH: Yes.
- 18 HEARING OFFICER GEFTER: So the applicant is
- 19 prepared to tell us about the two-on-one project?
- MR. PATCH: Yes, it does.
- 21 BY HEARING OFFICER GEFTER:
- 22 Q. The condition that the staff has added to their
- 23 efficiency testimony looks like a standard condition that
- 24 staff has generally used; is that correct?
- 25 A. Yes, it is.
- 26 Q. This is standard language?

- 1 A. Yes.
- 2 Q. Is it applicable in this case?
- 3 A. Yes, it is.
- 4 HEARING OFFICER GEFTER: Any other questions from the
- 5 committee? All right. I think we're done with testimony on
- 6 Efficiency. We can move on to Reliability, and I will ask
- 7 the applicant to proceed on that topic.
- 8 BY MR. THOMPSON:
- 9 Q. Thank you very much. The applicant calls Mr. Joe
- 10 Patch, having previously been sworn.
- 11 Mr. Patch, are you the witness for Power Plant
- 12 Reliability?
- 13 A. Yes, I am.
- 14 Q. Your direct testimony is contained in Exhibit 30 to
- 15 this proceeding?
- 16 A. Yes, it is.
- 17 Q. Do you have any corrections, changes, additions to
- 18 that Power Plant Reliability material?
- 19 A. No, I do not.
- 20 Q. And your exhibit that you are sponsoring in this area
- 21 is Exhibit 1 1-3.9 Reliability; is that correct?
- 22 A. Yes.
- MR. THOMPSON: Thank you very much. Mr. Patch is
- 24 tendered for cross-examination.
- 25 HEARING OFFICER GEFTER: Any questions of the witness
- 26 from staff?

- 1 MR. RATLIFF: No questions.
- 2 HEARING OFFICER GEFTER: From any other party? No.
- 3 Okay.
- 4 Staff are you ready to proceed with your witness?
- 5 MR. RATLIFF: Mr. Baker has been sworn.
- 6 BY MR. RATLIFF:
- 7 Q. Mr. Baker, can you summarize your testimony on Power
- 8 Plant Reliability?
- 9 A. The Warren-Alquist Act requires that power plant
- 10 reliability be examined but specifies no criteria that must
- 11 be met. In order to identify any potential adverse impacts
- 12 on electric system reliability, staff examines the
- 13 application to determine whether the project will be built
- 14 to typical electric power industry norms of reliability. If
- 15 this is the case, we assume that no significant adverse
- 16 impacts will result.
- 17 The Elements of Reliability are equipment
- 18 availability, fuel and water availability, and resistance to
- 19 natural hazards.
- 20 Regarding Equipment Availability, this will be
- 21 ensured by use of industry standard quality assurance and
- 22 quality control programs during the design, procurement, and
- 23 construction of the project and by implementation of an
- 24 industry standard maintenance program. Adequate redundancy
- 25 of essential equipment will help ensure the plant achieves
- 26 its projected level of availability.

- 1 Regarding Fuel and Water Availability, the natural
- 2 gas fuel will be supplied by a PG&E gas pipeline from vast
- 3 resources in California, Canada, and the Southwest. Staff
- 4 believes this is an adequately reliable supply. Water
- 5 supply is discussed in the portion of the Staff Assessment
- 6 entitled Soil and Water Resources, in which it was concluded
- 7 that an adequate supply of water is available.
- 8 On Resistance to Natural Hazards, neither earthquake
- 9 nor flooding are likely to present a significant hazard to
- 10 power plant reliability. No other natural hazards threaten
- 11 the project site.
- 12 In conclusion, the Pittsburgh project is likely to be
- 13 built to typical industry norms of reliability and will thus
- 14 produce no significant adverse impacts on electric system
- 15 reliability. No Conditions of Certification are required
- 16 for this subject area.
- 17 Q. Does that conclude your testimony?
- 18 A. Yes.
- 19 MR. RATLIFF: Mr. Baker is available for questions.
- 20 HEARING OFFICER GEFTER: Any cross-examination?
- 21 MR. THOMPSON: None from applicant.
- 22 HEARING OFFICER GEFTER: Questions from the
- 23 committee? I have a question.
- 24 BY HEARING OFFICER GEFTER:
- 25 Q. There's a question that I raised: In looking at your
- 26 testimony, you talk about PDEF does not express plans to

- 1 participate in selling reliability-related power services
- 2 such as voltage support. However, in your testimony you
- 3 indicate that if the price were high enough, you believe
- 4 applicant or others would serve the need.
- 5 I was confused, again, because the applicant in its
- 6 AFC indicates it intends to sell power to the ISO. Again,
- 7 we haven't done the project description testimony, but that
- 8 was inconsistent with your statement, and could you explain
- 9 that?
- 10 A. In selling power to the ISO, the applicant will offer
- 11 energy for sale and they'll have a price. When their price
- 12 becomes the lowest one, the ISO will punch numbers into a
- 13 computer and the applicant will ramp up their machine and
- 14 deliver power to the grid. Their intention, as I understand
- 15 it, is to deliver base-load power: Turn it on full throttle
- 16 and let it run, spinning the wheel as fast as they can.
- 17 This is the typical scenario, and there's no special
- 18 requirement for this power plant to exhibit any unusual
- 19 level of reliability. When they are available they bid into
- 20 the system and the ISO, when they are the lowest bidder,
- 21 picks them and they generate.
- 22 It would be possible for them to bid to supply
- 23 reliability services, what we call power quality. They
- 24 could bid to supply voltage support, VAR support, frequency
- 25 control, spinning reserve, black star capability. These are
- 26 all special services that are being unbundled under the laws

- 1 that created our deregulated industry.
- 2 The details of this market and pricing and delivery
- 3 of such services has not been finished by the ISO and the
- 4 power exchange, so it's very difficult or impossible right
- 5 now for a power plant owner to actually sell services like
- 6 these. They are being acquired by the ISO kind of on a
- 7 default basis until the market is set.
- 8 If a power plant were to come to us and say we want
- 9 to build a plant to supply these reliability services, then
- 10 staff would look at the possibility that perhaps the plan
- 11 should be built to higher standards of reliability so they
- 12 could be relied on to sell these services.
- 13 Q. That's my next question. If, indeed, the applicant
- 14 can sell power on the ISO market, being that they offer to
- 15 sell things such as voltage support or spinning reserve, for
- 16 example, staff has not proposed a condition on reliability
- 17 for that activity.
- 18 And I'm wondering if, in fact, it turns out that the
- 19 PDEF facility is selling on a regular basis to the ISO, what
- 20 sort of reliability condition would staff impose?
- 21 A. I think there's a misunderstanding here. They can
- 22 either sell power to the ISO by bid or they can write
- 23 bilateral contracts with energy and sell power directly, but
- 24 none of this is regarding special reliability services.
- 25 This is just energy. You send the electrons to the wire,
- 26 and someone else has to deal with problems of voltage

- 1 support, frequency control, etcetera.
- 2 HEARING OFFICER GEFTER: Does applicant have any
- 3 comment on that issue?
- 4 MR. THOMPSON: I would like to, when the time comes,
- 5 to ask Mr. Wehn these questions.
- 6 HEARING OFFICER GEFTER: During the Project
- 7 Description?
- 8 MR. THOMPSON: Exactly.
- 9 BY HEARING OFFICER GEFTER:
- 10 Q. I also had a question on reliability of water supply.
- 11 Staff's testimony indicates that this should be no problem
- 12 with that and water from the city of Pittsburg is the backup
- 13 supply.
- 14 Is it your testimony that that is a reliable source
- 15 based on the water resources testimony or is this something
- 16 we should talk about during water resources testimony or is
- 17 that something that, in your testimony, you have identified
- 18 and analyzed?
- 19 A. I've relied on the water resources testimony for that
- 20 conclusion.
- 21 Q. We'll have to talk to the witness on water resources
- 22 regarding that issue?
- 23 A. I could point out, though, that from reading the
- 24 application, I don't believe it's intended that the potable
- 25 water would be used for any great length of time as a backup
- 26 water supply.

- 1 Q. Then I have a question for the applicant on
- 2 reliability. Staff indicates that the applicant expects a
- 3 higher availability factor of ninety-two to ninety-eight
- 4 percent, which is higher than the industry standard of
- 5 ninety percent. And I don't really know where those numbers
- 6 come from or why the applicant is proposing a higher
- 7 availability, what basis that occurs.
- 8 A. MR. PATCH: The percent of availability of the plant
- 9 is based on what we would anticipate and have identified
- 10 through discussions with and information received primarily
- 11 from the turbine vendors. They are mandatory inspections of
- 12 the gas turbines, based on other plants that we have seen
- 13 and identified, excess of ninety percent of availability is
- 14 standard.
- We've talked to sites up in New York, for example,
- 16 and they are well in excess of ninety percent for at least a
- 17 couple years that we were able to look at what they were
- 18 doing, which is consistent with the analysis that we had
- 19 based on what we understand would be routine maintenance we
- 20 could identify.
- 21 Q. So essentially we can say that the industry standard
- 22 of ninety percent is obsolete?
- 23 A. That sounds low.
- 24 MR. BAKER: May I add to this: The ninety percent
- 25 figure comes from statistics gathered from the North
- 26 American Electric Reliability Council, specifically combines

- 1 cycle units of all sizes. This includes much older units
- 2 than the one to be built here, and it includes much smaller
- 3 units. It includes units that are probably used in more
- 4 demanding load cycles and such.
- 5 Therefore, the average ninety percent figure from
- 6 NAERC represents a lower figure than you would expect from
- 7 this newest, most reliable plant used on base load service.
- 8 It's not at all unexpected to see that the applicant would
- 9 hope for a higher availability factor than the industry
- 10 average.
- 11 HEARING OFFICER GEFTER: Thank you.
- 12 COMMISSIONER ROHY: I'd like to follow on that
- 13 question and switch over to reliability rather than
- 14 availability. And though I'm not sure exactly the
- 15 difference, I will ask whether reliability will be
- 16 compromised if, because of competitive markets, that your
- 17 facility must turn on/off at least once a day not be a base
- 18 load facility?
- 19 MR. PATCH: We do not believe that's the case. The
- 20 basis of the AFC is that we will have a stop permit for each
- 21 day.
- 22 COMMISSIONER ROHY: Thank you.
- 23 HEARING OFFICER GEFTER: Any other questions from the
- 24 committee?
- We're finished with this witness, I suspect.
- 26 Any cross-examination from the applicant?

- 1 MR. THOMPSON: None.
- 2 HEARING OFFICER GEFTER: Off the record.
- 3 (Discussion off the record.)
- 4 HEARING OFFICER GEFTER: We're going to be going back
- 5 to testimony on Project Description now, and we'll ask the
- 6 applicant to finish their direct testimony.
- 7 MR. THOMPSON: I'm sorry. I was talking. Let me
- 8 infer that you are asking me to go forward with Project
- 9 Description?
- 10 HEARING OFFICER GEFTER: Yes.
- 11 MR. THOMPSON: Applicant will call Sam Wehn.
- 12 HEARING OFFICER GEFTER: Mr. Wehn, you've been sworn
- 13 earlier today, so we'll just continue with your sworn
- 14 testimony.
- 15 THE WITNESS: Thank you.
- 16 BY MR. THOMPSON:
- 17 Q. Mr. Wehn, are you the same Sam Wehn that submitted
- 18 testimony contained in Exhibit 30 to this proceedings?
- 19 A. Yes, I am.
- 20 Q. And you are now discussing Project Description?
- 21 A. Yes.
- 22 Q. And in your position at Enron -- first of all, what
- 23 is your position at Enron with regard to this project and
- 24 the development of the project description?
- 25 A. Well, I'm responsible for the permitting side of it,
- 26 the engineering development, permitting evaluation of the

- 1 environmental evaluation, and further would participate in
- 2 the financing and other business activities related to this
- 3 project.
- 4 Q. Do you have any corrections, additions, or deletions
- 5 to make to your material?
- 6 A. Yes, I do. My testimony originally talked about some
- 7 issues on air quality. I believe after our conference call
- 8 that we had with the district, the Bay Area QMD and the
- 9 California Energy Commission staff, I believe that we are --
- 10 have resolved the majority of those issues that I had
- 11 concerns and issues with in my testimony.
- 12 Q. Thank you. In a previous discussion, Mr. Wehn, the
- 13 committee asked a question regarding ancillary services.
- 14 Would you please briefly describe the intent of this
- 15 project and Enron to respond to state requirements seen
- 16 through the ISO.
- 17 A. Well, it is certainly our intent that, because,
- 18 number one, we do have a bilateral contract with one entity,
- 19 USS/POSCO, that they will not be buying all of the energy.
- 20 The balance will then be sold into the market, and the ISO
- 21 has a bidding process for selling into the marketplace
- 22 one-hour bids over a twenty-four-hour period.
- We will be bidding into the market, and it is our
- 24 belief that because of the efficiency of this plant, that
- 25 we'll have an opportunity to operate more than we will not
- 26 operate. However, that doesn't say for the life of this

- 1 project that that will, in fact, be the case.
- We envision that as we move into the more competitive
- 3 market, i.e., other projects will come into being, that we
- 4 will become -- there will be enormous competition out there
- 5 and chances are we won't run and will have to shut down once
- 6 a day and operate on a startup/shutdown mode.
- With regard to ancillary services, those services
- 8 aren't actually developed. The ISO is, in fact, trying to
- 9 develop a market for those services. We envision that to be
- 10 one of the elements that we would be interested in bidding
- 11 on is the ancillary services.
- 12 As I sit here today, it's difficult, since the market
- 13 is not there and established, to say exactly how we are
- 14 going to do that, but I think there is a definite intent for
- 15 us to participate in a competitive market in ancillary
- 16 services.
- 17 Q. Thank you. Do you have anything else to add,
- 18 Mr. Wehn?
- 19 A. No, I do not.
- 20 MR. THOMPSON: Mr. Wehn is tender for
- 21 cross-examination in the area of Project Description.
- 22 HEARING OFFICER GEFTER: Questions from staff.
- 23 BY MR. RATLIFF:
- 24 Q. Mr. Wehn, does the applicant still intend to turn the
- 25 8th Street corridor median into a park?
- 26 A. Yes. Once -- let me back up and say once we've

- 1 worked out our construction/installation sequence with the
- 2 Delta Energy Project, which is what the city of Pittsburg
- 3 has asked us to work with them, is such that we will only
- 4 excavate 8th Street one time. Then the plan is to
- 5 reconstruct 8th Street median into a park. Yet to be
- 6 determined as to what extent this will be a park area are
- 7 the shrubs, trees, etcetera, but we will participate in
- 8 that.
- 9 HEARING OFFICER GEFTER: Any other questions from the
- 10 parties? I have some questions.
- 11 BY HEARING OFFICER GEFTER:
- 12 Q. With respect to the landscaped area on the 8th Street
- 13 median, what's the time line on that?
- 14 A. It's our feeling that when we would like to install
- 15 along 8th Street the underground electric lines is somewhere
- 16 between April of '00 and August -- October of '00. However,
- 17 we have not coordinated that schedule with the Delta Energy
- 18 Project, and we're willing to move a little bit to help them
- 19 out, etcetera, but our difficulty is that we have to be in a
- 20 position where no later than January 1st, '01, that we're
- 21 able to transmit energy into the grid for our startup of the
- 22 plant.
- 23 BY COMMISSIONER ROHY:
- 24 Q. Will you have separate transmission lines under 8th
- 25 Street?
- 26 A. Yes, sir, we will.

- 1 Q. "Separate" meaning separate from Delta Energy?
- 2 A. Yes, that's correct.
- 3 BY HEARING OFFICER GEFTER:
- 4 Q. Some questions based, again, on the AFC, and these
- 5 things may have changed since the AFC was filed.
- 6 First question I had is regarding who will operate
- 7 the project? Because in the initial AFC it said Enron was
- 8 searching for an operator, that it wouldn't necessarily be
- 9 Enron?
- 10 A. That's correct. And we are still searching for that
- 11 operator. If I can amplify just a second?
- 12 I think Mr. Parquet testified that we are looking for
- 13 equity partners. There is the possibility that the equity
- 14 partner that we will partner with will want to operate this
- 15 plant, and we are attempting to leave that option open. Of
- 16 course, if that isn't the case, then we will be working with
- 17 a different entity to operate and maintain the plant.
- 18 Q. And then again, testimony previously indicated that
- 19 the project has chosen the two-on-one configuration as
- 20 opposed to the one-on-one configuration?
- 21 A. That's correct.
- 22 Q. That's now in the project description?
- 23 A. Yes, ma'am, it is.
- 24 Q. Can somebody actually describe that to us on the
- 25 record? Could you go forward and do that?
- 26 A. Yes. Actually, it's a two gas turbines that behind

- 1 it will be an HRSG, Heat Recovery Steam Generator.
- 2 COMMISSIONER ROHY: Excuse me. One steam generator
- 3 behind both the gas turbines?
- 4 THE WITNESS: One steam turbine behind both of them,
- 5 yes. The steam coming off of both the HRSGs will then feed
- 6 the common steam turbine.
- 7 (Discussion off the record.)
- 8 THE WITNESS: I was just asked to make sure I
- 9 clarified that there are, in fact, two HRSGs, two gas
- 10 turbines, and an HRSG behind each of the gas turbines.
- 11 HEARING OFFICER GEFTER: That's what we understood
- 12 you to mean.
- 13 BY COMMISSIONER ROHY:
- 14 Q. Where do you take the heat from for the USS/POSCO
- 15 plant?
- 16 A. We'll be taking it off of the steam turbine, the back
- 17 end of the steam turbine.
- 18 Q. So this is very low temperature?
- 19 A. And low pressure.
- 20 Q. Low pressure.
- 21 A. Yes.
- 22 BY HEARING OFFICER GEFTER:
- 23 Q. And then the other question: Based on your previous
- 24 testimony regarding the project's base load operation, is
- 25 that the intent to be a base load plant?
- 26 A. We feel that we will make more money if we can

- 1 operate and we will like to stay online, but again, it is
- 2 all based upon our ability to compete in the marketplace,
- 3 and if we can compete, we'll be running twenty-four hours a
- 4 day.
- 5 Q. Also in the AFC and even in staff's testimony
- 6 regarding Route 11 for the transmission line between the
- 7 project and USS/POSCO, there were two different routes that
- 8 were proposed. This is the short line between the project
- 9 and USS/POSCO to supply electricity to Posco, and it was
- 10 unclear from both staff's testimony and the AFC which
- 11 routing line eleven is going to take.
- 12 A. May I get the drawing out, please?
- 13 HEARING OFFICER GEFTER: Certainly. We can go off
- 14 the record for a moment.
- 15 (Discussion off the record.)
- 16 THE WITNESS: If I can --
- 17 HEARING OFFICER GEFTER: Back on the record.
- 18 THE WITNESS: If I may refer to map 3.2-1 that's in
- 19 our supplement of December 7th?
- The route that we're proposing, and actually, I
- 21 believe we're going to be constructing to, is AF-AJ to H,
- 22 and that's the Route 11 that you were referring to.
- 23 BY HEARING OFFICER GEFTER:
- 24 Q. And the AFC supplement is exhibit what number? I
- 25 believe it's Exhibit 7, is that the one?
- MR. THOMPSON: Yes, Exhibit 7.

- 1 HEARING OFFICER GEFTER: Just for the record.
- 2 BY HEARING OFFICER GEFTER:
- 3 Q. Okay. And again, regarding Route 10, which is the
- 4 transmission line that delivers electricity to the PG&E
- 5 switchyard, which is approximately two miles long, again,
- 6 both staff's testimony and the AFC did not indicate which
- 7 route you were finalizing the project with.
- 8 A. We are finalizing Route 10.
- 9 Q. And what's the route of Route 10? Will you tell us,
- 10 please.
- 11 A. Sorry. Starting at our plant on the southwest
- 12 corner, we will be going overhead transmission line to a
- 13 point on map 3.2-1 over to a point AG. Then we will go
- 14 underground, which goes along 8th Street, all the way over
- 15 to the northwest corner of the Delta Diablo lift station.
- 16 From that point we will transition above ground and go
- 17 directly into the Pittsburg substation.
- 18 Q. Let me go back a minute. You talked about the
- 19 USS/POSCO's property, that would be Route 10. So there's a
- 20 Route 10 and a Route 10(A)?
- 21 A. Yes. There's a 10(A), and 10(A) goes from the Delta
- 22 Diablo lift station west, then it kind of comes back around
- 23 along the transmission -- the current transmission route to
- 24 the Pittsburg substation. That was an alternative that we
- 25 were looking at, but we will not be putting our power lines
- 26 down that route.

- 1 Q. Okay. Thank you. With respect to 11, there was
- 2 11(A) also. That was the route that was between the project
- 3 and USS/POSCO? Is it 12?
- 4 A. On the map that I'm referring to I don't see an
- 5 11(A). But the description of coming out of our southwest
- 6 corner of our power facility going to a point just north of
- 7 the railroad tracks and then paralleling the north side of
- 8 the railroad tracks to Columbia.
- 9 O. That's the one I looked at that was called Route 12
- 10 previously, is that the one?
- 11 A. That's 11. Twelve is actually traversing across the
- 12 railroad tracks and then going east, and that is not the
- 13 route we are going to take. We're going to go on the north
- 14 side of the railroad tracks.
- 15 Q. And that is Route 11?
- 16 A. Yes.
- 17 Q. Just to clear it up for the record. Thank you.
- 18 And then another question I had, again, there were
- 19 some alternative routes for your water supply and discharge
- 20 pipeline, which apparently is about two miles between the
- 21 project and Delta Diablo Sanitation District Plant.
- 22 And again, you had indicated two routes, and I want
- 23 to know which one the project is now finalized?
- 24 A. The route that we're planning to take is the route
- 25 that leaves our power facility on the southwest side. We
- 26 will go down to the point AJ to H, and then we will cross

- 1 the railroad tracks and go due south along the bypass road.
- 2 When we reach the Pittsburg/Antioch Highway, we will go east
- 3 to just on the south side of Delta Diablo facility, then we
- 4 will turn north and go into their facility. Now, we don't
- 5 have an exact location on the property. We're working out
- 6 that detail with them.
- 7 Q. What's the number for this route on the map?
- 8 A. Okay. It's number four, please.
- 9 O. Route 4?
- 10 A. Yes.
- 11 Q. Is this the same map we're talking about, map 3.2-1?
- 12 A. Yes, it is.
- 13 Q. And this is also located in Exhibit 7, the AFC
- 14 supplement; is that correct?
- MR. THOMPSON: That's correct.
- 16 HEARING OFFICER GEFTER: Thank you.
- 17 BY HEARING OFFICER GEFTER:
- 18 Q. I also had another question, perhaps Mr. Wehn can
- 19 answer this question. The project description talks about
- 20 using tertiary-treated water from the sanitation district.
- 21 Can you give us a definition of tertiary-treated
- 22 water?
- MR. THOMPSON: We would prefer you ask that question
- 24 of Mr. Patch.
- 25 HEARING OFFICER GEFTER: Mr. Patch is still under
- 26 oath.

- 1 MR. PATCH: Yes. Just for clarification, tertiary is
- 2 the name we suggest means some third treatment. Currently
- 3 Delta Diablo discharges secondary treatment. The tertiary,
- 4 the third treatment, would be filtration and disinfection.
- 5 That's a complete program that is currently ongoing. Delta
- 6 Diablo is in charge of that. Title 22 requirements,
- 7 obviously, will be met with water coming to us.
- 8 I believe it's the regional board of the Department
- 9 of Health they use the term "recycled water." It's kind of
- 10 a catch-all for what is either a tertiary-treated or
- 11 reclaimed. They all seem to fit in the same category.
- 12 HEARING OFFICER GEFTER: The way it has been describe
- 13 in the AFC and in staff testimony, it may have been
- 14 specially treated for the power plant; is that correct?
- 15 MR. PATCH: It is being treated separately from what
- 16 otherwise would be the common discharge that Delta Diablo
- 17 currently discharges today.
- 18 HEARING OFFICER GEFTER: Any questions from
- 19 committee?
- 20 BY COMMISSIONER ROHY:
- 21 Q. Yes. How is that water used in the proposed project?
- 22 A. It is the primary supply for the cooling tower
- 23 makeup, which by far is the largest demand. It's also the
- 24 supply for the demineralized water system.
- 25 Q. And the steam that goes to USS/POSCO, is any of that
- 26 recovered, in any way, the water value?

- 1 A. No. There's no condensate return. That is
- 2 condensate. That's steam. That's demineralized. That
- 3 water is demineralized prior to coming into the HRSG.
- 4 Q. There's a requirement for makeup water in the HRSG is
- 5 directly equivalent to the amount of steam that's used in
- 6 the plant?
- 7 A. In addition to the normal blow downs from the HRSG,
- 8 yes, that's right.
- 9 BY HEARING OFFICER GEFTER:
- 10 Q. Question regarding the construction period: What
- 11 does the applicant anticipate to be the construction period
- 12 from the date you put the shovel into the ground until the
- 13 date you get to operation?
- 14 A. The current schedule we have identified is
- 15 twenty-four months. Two months involved with engineering
- 16 prior to actually, I think, receiving the decision. The
- 17 construction period in the field is eighteen months.
- 18 Q. And when do you anticipate full scale operations
- 19 would begin based on the new schedule we talked about this
- 20 afternoon?
- 21 (Discussion off the record.)
- 22 THE WITNESS: Operations of the plant?
- 23 BY HEARING OFFICER GEFTER:
- 24 Q. Yes.
- 25 A. June of '01.
- 26 HEARING OFFICER GEFTER: Any other questions from the

- 1 committee? Any redirect from Mr. Thompson?
- 2 (Discussion off the record.)
- 3 MR. THOMPSON: Nothing at this time.
- 4 HEARING OFFICER GEFTER: Staff, are you prepared to
- 5 present your witness?
- 6 MR. RATLIFF: Yes. The staff witness is Lorraine
- 7 White who has been sworn.
- 8 MS. WHITE: The project that the staff analyzed is
- 9 the proposed energy district facility five hundred megawatt
- 10 natural gas combined cycle cogeneration plant. The location
- 11 of the power facility is on twelve-acre site on East 3rd
- 12 Street, west of the intersection of East 3rd and Columbia
- 13 Streets in the city of Pittsburg in eastern Contra Costa
- 14 County. In addition there will be a twenty-acre temporary
- 15 construction lay-down area adjacent to the site. This site
- 16 and the construction lay-down area is entirely on USS/POSCO
- 17 property.
- 18 And there are several linear facilities proposed for
- 19 the facility. Staff directs the committee to figure four,
- 20 which is a modification of the applicant's map two point --
- 21 excuse me -- 3.2-1, in which we identify the proposed steam
- 22 line as Route 3, the proposed reclaimed water supply line as
- 23 Route 4, the proposed fuel gas line as Route 6, the sanitary
- 24 sewer and potable water lines as Route 7, the proposed 115
- 25 kV double circuit interconnection to the PG&E Pittsburg
- 26 plant substation as Route 10, and the proposed 115 kV single

- 1 circuit transmission line and pipeline corridor for service
- 2 to USS/POSCO as Route 11.
- 3 The alternatives identified on this map are required
- 4 as part of this submission that the applicant had to make
- 5 for alternatives to those sites.
- 6 Q. Does that conclude your testimony?
- 7 A. Yes.
- 8 HEARING OFFICER GEFTER: Do you have any
- 9 cross-examination by the applicant?
- MR. THOMPSON: We have none. Thank you.
- 11 HEARING OFFICER GEFTER: Any other party? Okay.
- 12 BY HEARING OFFICER GEFTER:
- 13 Q. I want to get some clarification about the map that
- 14 you referred to.
- 15 Are you -- is your testimony that staff has revised
- 16 map 3.2-1?
- 17 A. Yes. We revised the map as it was submitted in the
- 18 supplement December 2nd by the applicant to reflect the
- 19 clarification by the applicant that, in fact, rather than
- 20 Route 1 for the -- pardon me -- Route 2. Rather than having
- 21 Route 2 being the service line for USS/POSCO that that now
- 22 be the alternate Route 11(B), the proposed line. All of the
- 23 other facilities are as recommended in the December 7th
- 24 supplement.
- 25 Q. So throughout staff's assessment and testimony you
- 26 refer to these the routes on this map as Route 10 and 11?

- 1 A. Yes.
- 2 Q. I have a question regarding the supplemental
- 3 testimony. There was actually an amendment to that
- 4 supplemental testimony filed by -- I see there was
- 5 supplemental testimony filed that amended your project
- 6 description testimony in which you stated that the steel
- 7 lattice towers for hanging the transmission line reduced to
- 8 seventy-five feet.
- 9 A. Yes, ma'am.
- 10 Q. The question arises as to whether changing the height
- 11 of the towers affects several other areas of staff testimony
- 12 with respect to, I guess, what is it? Well, EMF is one, and
- 13 then there's bird mortality or the way, you know, birds
- 14 flying into the towers. There was some discussion about
- 15 that earlier.
- 16 And then with respect to visibility, I understand
- 17 that these towers were reduced in order to deal with the
- 18 visibility issues, but I'm wondering whether some of the
- 19 other issues were considered when the towers were reduced?
- 20 A. When the project description was changed, other
- 21 technical areas were notified of the changes. If necessary,
- 22 changes to those technical areas' testimony were required.
- 23 They were submitted in the supplement.
- 24 In terms of specifics on such things as the biology
- 25 testimony related to bird kills, I would ask that you bring
- 26 that question up -- there was -- I can't remember the

- 1 specifics on the biology change, but I wouldn't be the
- 2 person to answer those questions anyway. But in terms of
- 3 the project changes being considered in all other technical
- 4 areas, they have, in fact, been.
- 5 Q. With respect to EMF also?
- 6 A. Yes. Just a point of clarification, if you look at
- 7 the supplemental testimony and point of clarification to my
- 8 previous comments on alternatives, the minor changes that
- 9 would affect alternatives analysis are the ones contained in
- 10 project description. There is no such thing as a
- 11 supplemental testimony titled Alternatives. It would be as
- 12 it relates to Project Description.
- 13 BY MR. ELLER:
- 14 Q. May I clarify, Ms. White? The change to testimony
- 15 for the tower was changing from a seventy-five foot tall
- 16 steel tubular pole; is that correct?
- 17 A. Correct.
- 18 Q. They are no longer discussing lattice towers?
- 19 A. Correct.
- 20 MR. ELLER: Thank you.
- 21 COMMISSIONER ROHY: I'd like to express a bit of
- 22 confusion on my part on the linear facilities. I've heard a
- 23 lot of routes and numbers here today.
- Does map 3.2-1 reflect the applicant's proposed
- 25 routes, or are there changes to that map, or is there a map
- 26 I can refer to that will give me all these numbers on one

- 1 piece of paper and no alternatives?
- 2 MR. THOMPSON: Funny you should mention that,
- 3 Commissioner. We were just talking here about that. We
- 4 were going to ask if it would be a good idea for us to
- 5 develop a map that had only our routes on it and maybe in
- 6 different colors so the reader could pick it up and know
- 7 what we were doing. And we were going to suggest that we
- 8 would be more than happy to do that. We think it would make
- 9 changes clear.
- 10 COMMISSIONER ROHY: That, from my point of view,
- 11 would be excellent. If there's some manner we can enter
- 12 that into the record, perhaps a subsequent hearing?
- 13 HEARING OFFICER GEFTER: That would be fine.
- MR. THOMPSON: We can do that next week.
- 15 HEARING OFFICER GEFTER: And prepare the map and have
- 16 it sponsored by one of your witnesses, and we can move it
- 17 into the record.
- MR. THOMPSON: We'll do.
- 19 HEARING OFFICER GEFTER: That would be great.
- 20 COMMISSIONER ROHY: Thank you.
- 21 (Pause in proceeding.)
- 22 HEARING OFFICER GEFTER: Are there any other
- 23 questions from committee on Project Description?
- MR. THOMPSON: I elect to put on -- I think what it
- 25 probably says -- that does it for Mr. Wehn. I actually had
- 26 one or two more witnesses on Project Description.

- 1 HEARING OFFICER GEFTER: All right. Well, let's wind
- 2 up staff's testimony.
- 3 Are there any more comments for staff? Okay. Let's
- 4 go back to the applicant, and applicant may proceed with
- 5 some more direct testimony.
- 6 MR. THOMPSON: Thank you. Applicant would like to
- 7 call Mr. Joe Patch previously sworn.
- 8 BY MR. THOMPSON:
- 9 Q. Mr. Patch, are you the same Joe Patch who's testimony
- 10 appears in Exhibit 30 to this proceeding?
- 11 A. Yes.
- 12 Q. And under Project Description, you are sponsoring
- 13 various sections of the AFC identified as Exhibit 1
- 14 concerning project description; is that correct?
- 15 A. Yes.
- 16 Q. Do you have any corrections, additions, or deletions
- 17 to make to that project description material?
- 18 A. No.
- 19 MR. THOMPSON: Mr. Patch is tendered for
- 20 cross-examination.
- MR. RATLIFF: No questions.
- 22 HEARING OFFICER GEFTER: What exactly is Mr. Patch's
- 23 testimony regarding.
- 24 BY MR. THOMPSON:
- 25 Q. Mr. Patch, what is your testimony regarding?
- 26 A. Patch Incorporated was support services for the PDEF

- 1 facility. In this regard we assisted in providing
- 2 engineering, developing the AFC and technical descriptions
- 3 in the engineering sections technical portions of the AFC is
- 4 what I am sponsoring that we were responsible for.
- 5 HEARING OFFICER GEFTER: Thank you. Are there any
- 6 cross-examination by staff?
- 7 MR. RATLIFF: No.
- 8 HEARING OFFICER GEFTER: Questions from the
- 9 committee? Okay. Thank you.
- 10 MR. PITTARD: Susan, maybe I just suggest to staff
- 11 that they double check on their Transmission Line Safety and
- 12 Nuisance section before we have testimony. There's
- 13 reference to a hundred and fifty and a hundred and ninety
- 14 foot tall towers. We want to make sure you don't need to do
- 15 something before that hearing.
- 16 MR. RATLIFF: Thanks.
- 17 HEARING OFFICER GEFTER: You have another witness?
- 18 MR. THOMPSON: I have one more very brief. Applicant
- 19 would like to call Mr. Robert Ray. Mr. Ray has not been
- 20 sworn.
- 21 (Witness sworn.)
- 22 BY MR. THOMPSON:
- 23 Q. Mr. Ray, please state your name for the record.
- 24 A. Yes. My name is Robert Ray.
- 25 Q. Are you the same Mr. Robert Ray whose prepared
- 26 testimony is in Exhibit 30 to this proceeding?

- 1 A. Yes, I am.
- 2 Q. And would you please describe what your
- 3 responsibilities are with regard to the PDEF project?
- 4 A. Okay. I'm the project manager for URS Greiner
- 5 Woodward-Clyde for preparation of the AFC, including the
- 6 environmental analyses included in the AFC. I'm also the
- 7 task leader witness for section 5.4, which is agricultural
- 8 and soils, and I'm also the sponsor for section 5.18,
- 9 cumulative impacts, and the environmental portion of section
- 10 7, which is LORS: Laws, ordinances, regulations, and
- 11 standards.
- 12 Q. With regard to project description, you are
- 13 sponsoring two sections of the AFC, summary of environmental
- 14 impacts and the introduction to the environmental area; is
- 15 that correct?
- 16 A. That's correct.
- 17 Q. Do you have any corrections, additions, or deletions
- 18 to make to those two introductory sections?
- 19 A. I do not.
- 20 MR. THOMPSON: Mr. Ray is tendered for
- 21 cross-examination.
- 22 HEARING OFFICER GEFTER: Staff have any questions?
- MR. RATLIFF: No questions.
- 24 HEARING OFFICER GEFTER: Does committee have any
- 25 questions?
- 26 Okay. We have no questions, so does that wind up the

- 1 testimony on Project Description from all the parties?
- 2 MR. THOMPSON: It does. I would like to move
- 3 Exhibits 9 and 10 into evidence, please.
- 4 HEARING OFFICER GEFTER: Any objection by the staff?
- 5 MR. RATLIFF: No.
- 6 HEARING OFFICER GEFTER: Exhibit 9, which is appendix
- 7 P, property owner information dated December 15th, 1998,
- 8 sponsored by the applicant and is received into evidence
- 9 today.
- 10 And before we go on to Exhibit 10, I wanted to ask
- 11 the applicant to specifically explain what property owner
- 12 information refers to.
- 13 MR. THOMPSON: I believe these are the parcel owners
- 14 of the -- Exhibit 9, I believe, is the -- maybe I should let
- 15 Mr. Wehn say it. I think it's the parcel owners along the
- 16 8th Street corridor; is that correct, Mr. Wehn?
- 17 (Discussion off the record.)
- 18 MR. WEHN: Can you excuse us just one second?
- 19 HEARING OFFICER GEFTER: Off the record.
- 20 (Discussion off the record.)
- 21 (A brief recess was taken.)
- 22 HEARING OFFICER GEFTER: We're back on the record.
- 23 And we're going to ask the applicant again if he
- 24 could define for us what Exhibit 9 is.
- MR. THOMPSON: Mr. Wehn, Exhibit 9?
- MR. WEHN: Yes. Exhibit 9 is an appendix P, property

- 1 owner information, that was filed with our December 7th
- 2 filing, and it's the property information -- property owner
- 3 information along 8th Street for the above and underground
- 4 transmission line.
- 5 MR. THOMPSON: So Mr. Wehn --
- 6 HEARING OFFICER GEFTER: In the tentative exhibit
- 7 list, we have it dated December 15th. Is the correct date
- 8 December 7th?
- 9 MR. WEHN: December 7th is -- should be the filing
- 10 date.
- 11 HEARING OFFICER GEFTER: Is there any objection to
- 12 admission of Exhibit 9? Hearing none.
- 13 (Discussion off the record.)
- MR. THOMPSON: To clarify, I think December 7th is
- 15 the date of the document. When we actually filed it with
- 16 the Commission was the 15th.
- 17 HEARING OFFICER GEFTER: All right. And then you
- 18 also wanted to move Exhibit 10 into evidence.
- MR. THOMPSON: Yes.
- 20 HEARING OFFICER GEFTER: Any objection to that?
- MR. RATLIFF: No.
- 22 HEARING OFFICER GEFTER: Exhibits 9 and 10 are moved
- 23 into evidence.
- We're going to move on to the next topic, which is
- 25 Need Conformance. Parties ready for that?
- MR. THOMPSON: Yes. Applicant would like to call

- 1 Mr. Sam Wehn, previously worn.
- 2 BY MR. THOMPSON:
- 3 Q. Mr. Wehn, was the Integrated Assessment of Need
- 4 section done by you or under your direction?
- 5 A. Yes, it was.
- 6 Q. And when you say under your direction, does that
- 7 include counsel?
- 8 A. Yes.
- 9 Q. Thank you. Do you have any corrections, additions,
- 10 or deletions to make to that material?
- 11 A. No, I do not.
- 12 Q. Is it true that applicant has not updated that
- 13 assessment of need material as we have gone through this
- 14 period but that the staff's integrated assessment of need is
- 15 the document that contains the most recent information to
- 16 our knowledge?
- 17 A. Yes, it is.
- 18 MR. THOMPSON: Tender Mr. Wehn for cross-examination
- 19 on the Integrated Assessment of Need area.
- 20 HEARING OFFICER GEFTER: Staff have any
- 21 cross-examination?
- MR. RATLIFF: No.
- 23 HEARING OFFICER GEFTER: Comments from the committee?
- 24 Staff, do you want to present your witness?
- MR. RATLIFF: Yes. The staff witness is Ron
- 26 Wetherall. He is -- he did not prepare the testimony. It's

- 1 prepared by Connie Leni, who had a family emergency today.
- 2 Mr. Wetherall will sponsor the testimony.
- 3 HEARING OFFICER GEFTER: Swear the witness.
- 4 (Witness sworn.)
- 5 BY MR. RATLIFF:
- 6 Q. Mr. Wetherall, you didn't prepare this testimony, but
- 7 it is true and correct to the best of your knowledge and
- 8 understanding?
- 9 A. Yes.
- 10 Q. Could you summarize it very briefly?
- 11 A. The Energy Commission and the Warren-Alquist Act
- 12 require an integrated assessment of need to be performed.
- 13 The criterion for governing and need conformance is found in
- 14 the latest electricity report. And since the Pittsburg
- 15 District Energy Facility was found to be dated adequate on
- 16 July 29th, 1998, that the 1996 Electricity Report is the
- 17 appropriate report. Page 72 of the '96 Electricity Report,
- 18 the need conformance criterion is summarized as this:
- 19 During the period when Electricity Report '96 is
- 20 applicable, proposed power plants shall be found in
- 21 conformance with the integrated assessment of need as long
- 22 as the total number of megawatts per hour does not exceed
- 23 six thousand seven hundred and thirty-seven. Therefore, the
- 24 Pittsburg District Energy Facility project shall be in
- 25 conformance with the ER '96 integrated assessment of need as
- 26 long as the total number of megawatts permitted, including

- 1 this project's capacity, does not exceed six thousand seven
- 2 hundred thirty-seven at the time the Commission votes to
- 3 certify the project.
- 4 Q. Does that conclude your testimony?
- 5 A. Yes.
- 6 MR. RATLIFF: The witness is available.
- 7 HEARING OFFICER GEFTER: Any cross-examination?
- 8 MR. THOMPSON: No questions.
- 9 HEARING OFFICER GEFTER: From the committee?
- 10 Housekeeping question regarding Mr. Wehn's testimony
- 11 for applicant on need conformance: What exhibit are you
- 12 referring to?
- 13 MR. THOMPSON: That is section 1.2 of Exhibit 1, our
- 14 AFC.
- 15 HEARING OFFICER GEFTER: We're finished with the
- 16 topic on need conformance at this point. Thank you.
- 17 I wanted to ask staff when you are sponsoring a
- 18 witness, could you refer us to what exhibit that witness'
- 19 testimony is --
- 20 MR. RATLIFF: All of our testimony -- at least with
- 21 possible minor exception, all of our testimony is in two
- 22 exhibits. That's the staff assessment and the supplemental
- 23 testimony to the staff assessment. Those are Exhibits 28
- 24 and 29. If you want, I can repeat that each time, but I
- 25 think we might just note that now as an explanation where
- 26 it's all found.

- 1 HEARING OFFICER GEFTER: Fine. Just for the record I
- 2 wanted to identify your exhibits. Okay.
- 3 The next topic is paleo, and let's begin with the
- 4 applicant.
- 5 MR. THOMPSON: Thank you. Applicant would like to
- 6 call Mr. Brian Hatoff. Mr. Hatoff has not been sworn.
- 7 (Witness sworn.)
- 8 BY MR. THOMPSON:
- 9 Q. Would you please state your name for the record?
- 10 A. Brian Hatoff.
- 11 Q. Are you the same Brian Hatoff whose prepared
- 12 testimony appears in Exhibit 30 to this proceeding?
- 13 A. Yes, I am.
- 14 Q. Am I correct that you are sponsoring Exhibit 1,
- 15 applicant's AFC section 1-5.8, paleontologic resources,
- 16 Exhibit L to Exhibit 1, paleontological resources, and
- 17 Exhibit 8, which is a cultural paleontological technical
- 18 report document?
- 19 A. Yes, I am.
- 20 Q. Do you have any corrections, additions, or deletions
- 21 to make to that material?
- 22 A. No, I don't.
- 23 MR. THOMPSON: Mr. Hatoff is tendered for
- 24 cross-examination in the area of paleontologic resources.
- 25 HEARING OFFICER GEFTER: Any cross-examination?
- 26 MR. RATLIFF: No.

- 1 HEARING OFFICER GEFTER: I have questions.
- 2 BY HEARING OFFICER GEFTER:
- 3 Q. You had filed a request for confidentiality.
- 4 Is that your Exhibit 8; is that correct?
- 5 A. Yes.
- 6 O. Are the sites that are identified in that
- 7 confidential document, will they remain confidential
- 8 throughout the life of the project?
- 9 A. Yes.
- 10 Q. And what is the purpose for requesting
- 11 confidentiality of the site identifications?
- 12 A. Those site locality information that is in that
- 13 technical appendix, the confidential technical appendix,
- 14 those materials were obtained from the repositories at the
- 15 University of California Museum of Paleontology and
- 16 California Academy of Sciences in San Francisco, and the
- 17 locality data are only released to paleontological
- 18 specialists, scientists working in the field.
- 19 The rationale behind the confidentiality is that if
- 20 the information was released to the general public, there is
- 21 the potential that people that are not in a position to be
- 22 removing those materials would go to those sites and in an
- 23 unauthorized manner remove those materials.
- 24 Q. Will that information contained in the confidential
- 25 letter be available to the cultural and paleontological
- 26 scientist who we assign to the project?

- 1 A. Yes.
- 2 HEARING OFFICER GEFTER: Okay. Any other questions
- 3 for the witness? Any redirect?
- 4 MR. THOMPSON: None.
- 5 HEARING OFFICER GEFTER: All right. Staff, are you
- 6 ready with your witness on paleo?
- 7 MR. RATLIFF: Staff witness is Mr. Greg Newhouse,
- 8 needs to be sworn.
- 9 (Witness sworn.)
- 10 BY MR. RATLIFF:
- 11 Q. Mr. Newhouse, did you prepare the portion of the
- 12 staff assessment, which is also Exhibit 28, which is the
- 13 portion pertaining to paleontological resources?
- 14 A. Yes, I did.
- 15 Q. Is that testimony true and correct to your
- 16 recollection and belief?
- 17 A. Yes.
- 18 Q. Summarize your testimony.
- 19 A. Yes, sir. The proposed project analysis of
- 20 paleontologic resources is essentially a CEQA compliance
- 21 one. Staff has reviewed the applicant's analysis in
- 22 relation to the requirements of CEQA and looked at it also
- 23 in addition to consistency with other energy facility siting
- 24 analyses that we have undertaken.
- 25 In looking at specific resources, no above-ground
- 26 paleontologic resources have been identified by the

- 1 applicant or staff. However, portions of the project area
- 2 contain sand, gravel, silks, and clay which are potentially
- 3 available to the preservation of paleontologic resources.
- 4 In addition, important paleontologic resources have
- 5 been found within the general region of the proposed site.
- 6 Therefore, monitoring and mitigation for the presence of
- 7 significant fossil materials and implementation of full data
- 8 and fossil recovery are essential to reduce the potential of
- 9 the projects impact to a less than significant level.
- 10 To achieve this, the applicant has proposed a process
- 11 that addresses what actions will be undertaken upon
- 12 discovery of any paleontologic resources. Staff has
- 13 incorporated all of the applicant's proposed mitigation
- 14 within its proposed conditions of certification.
- 15 In addition, concerning the facility closure, staff
- 16 has not proposed any specific considerations, rather the
- 17 general closure conditions proposed by staff are sufficient
- 18 to address the paleontologic issues provided.
- 19 Provided the proposed issues of certification are
- 20 adopted, the proposed project will comply with all
- 21 applicable laws, ordinances, standards, and regulations.
- 22 Q. Does that conclude your testimony?
- 23 A. Yes, it does.
- MR. RATLIFF: Witness is available.
- 25 HEARING OFFICER GEFTER: Cross-examination?
- MR. THOMPSON: No questions.

- 1 HEARING OFFICER GEFTER: Committee?
- 2 BY MR. ELLER.
- 3 Q. On the electric transmission routes, I note that you
- 4 don't discuss the underground transmission route.
- Was that part of your analysis?
- 6 A. I don't discuss it in specific. It's the same
- 7 mitigation or conditions of certification apply to any
- 8 undergrounding, as well as any structural placements that
- 9 one would have anywhere along those routes.
- 10 Q. So your testimony would cover that?
- 11 A. Oh, yes.
- 12 MR. ELLER: Thank you.
- 13 HEARING OFFICER GEFTER: Any other questions from the
- 14 committee?
- 15 BY HEARING OFFICER GEFTER:
- 16 Q. I have a question regarding the proposed conditions.
- 17 On condition PAL-4 it indicates that prior to the
- 18 start of construction, there would be training for project
- 19 managers and other workers who operate ground surfacing
- 20 equipment, but in the verification section there's no time
- 21 for that. Usually conditions would contain a time frame
- 22 when this training would occur.
- 23 And I was wondering whether you want to amend your
- 24 condition to include some kind of time line.
- 25 A. May I take a brief second to review the verification?
- 26 HEARING OFFICER GEFTER: Thank you. On page 363 of

- 1 your testimony.
- 2 (Pause in proceeding.)
- 3 THE WITNESS: The intention there is that both --
- 4 there's kind of a dual thing, so that both prior to
- 5 construction there's a verification, and then also in the
- 6 monthly compliance reports that should take care of the
- 7 necessary confirmation that such training has occurred, and
- 8 I don't see a need for more specificity, unless you want
- 9 more.
- 10 BY HEARING OFFICER GEFTER:
- 11 Q. With regard to PAL-6 on this page, there's a
- 12 requirement for delivery for curation of all significant
- 13 resource materials, and it's unclear where the curation will
- 14 occur or where these materials will be delivered.
- 15 Is there something in the verification which will
- 16 alert one of the scientists working on this as to where this
- 17 delivery would occur?
- 18 A. That would all be taken care of as part of the
- 19 paleontologic resources report and work ongoing through the
- 20 compliance process as there could be a couple places where
- 21 those resources would be sent for curation. It's better to
- 22 leave it general, from our perspective, at this time.
- 23 HEARING OFFICER GEFTER: Any other questions for the
- 24 witness?
- 25 MR. PITTARD: Just one is that as I recall in past
- 26 practice, we've typically identified the repository for

- 1 paleontologic materials. This seems to be different from
- 2 past practice.
- 3 THE WITNESS: We have identified the repository in
- 4 the past. I did not in this one. I can include that if you
- 5 would prefer. It just seemed in this situation that it
- 6 would be better to leave it open. We can do that in a
- 7 paleontologic report so --
- 8 MR. PITTARD: I was just -- you guys might want to
- 9 think about it since it deviates so much from past practice.
- 10 BY HEARING OFFICER GEFTER:
- 11 Q. Why do you think in this case we don't need to
- 12 identify the repository?
- 13 A. Just because there could be a couple options where
- 14 that repository could occur, depends if there's any
- 15 resources discovered and what would be the logical
- 16 organization.
- 17 Q. Could you identify the names of those repositories?
- 18 A. Sure, I can provide that information for you.
- 19 Q. Okay. Tomorrow or next week perhaps you could amend
- 20 your testimony and include those names --
- 21 A. Certainly.
- 22 Q. -- and locations.
- 23 A. Okay.
- 24 Q. Thank you.
- 25 A. No problem.
- 26 HEARING OFFICER GEFTER: Any other questions of the

- 1 witness?
- 2 MR. THOMPSON: If I could ask a question of
- 3 Mr. Hatoff?
- 4 BY MR. THOMPSON:
- 5 Q. Mr. Hatoff, if you were asked --
- 6 HEARING OFFICER GEFTER: Sorry. You are asking
- 7 redirect questions of your witness?
- 8 MR. THOMPSON: Exactly.
- 9 BY MR. THOMPSON:
- 10 Q. If I were to ask you what your preferred repository
- 11 would be for these paleontologic resources, what would you
- 12 recommend?
- 13 A. At this time it would be the University of California
- 14 Museum of Paleontology.
- MR. THOMPSON: Thank you.
- 16 HEARING OFFICER GEFTER: Thank you. So we'll look
- 17 for your appended testimony before hearings close next
- 18 Tuesday. Thank you. Okay.
- 19 The next topic is Cultural Resources. Applicant
- 20 ready to proceed on that one?
- 21 MR. THOMPSON: We are, thank you. Applicant would
- 22 like to call Mr. Brian Hatoff, been previously sworn.
- 23 BY MR. THOMPSON:
- 24 Q. Mr. Hatoff, in the area of cultural resources, am I
- 25 correct that you are still the same Brian Hatoff whose
- 26 experience is in Exhibit 30?

- 1 A. Yes, I am.
- 2 Q. Cultural resources, you are sponsoring those portions
- 3 of the AFC Exhibit 1, section 1-5.7 and appendix K, cultural
- 4 resources, and Exhibit 8, which are the cultural and paleo
- 5 technical reports?
- 6 A. Yes, I am.
- 7 Q. Do you have any corrections, additions, or deletions
- 8 to make to that material?
- 9 A. No.
- 10 MR. THOMPSON: Mr. Hatoff is tendered for
- 11 cross-examination in area of cultural resources.
- 12 HEARING OFFICER GEFTER: Do you have any
- 13 cross-examination, Staff?
- MR. RATLIFF: No.
- 15 HEARING OFFICER GEFTER: Questions from the
- 16 committee? All right.
- We'll ask staff, then, to present their witness.
- 18 MR. RATLIFF: Staff witness is Kathryn Matthews. She
- 19 needs to be sworn.
- 20 (Witness sworn.)
- 21 BY MR. RATLIFF:
- 22 Q. Ms. Matthews, did you prepare the staff testimony in
- 23 Cultural Resources? I'm sorry, cultural resources, yes.
- 24 A. I prepared the finished document. It was initiated
- 25 by another staff member whose name I believe is up there
- 26 with me, but it was I who completed that.

- 1 Q. And you are presenting that testimony today?
- 2 A. Yes.
- 3 Q. Was there supplemental testimony as well?
- 4 A. Yes, there was. After we had prepared the initial
- 5 testimony, there have been some changes to CEQA related to
- 6 cultural resources, and the thought was that we should
- 7 probably bring the testimony up-to-date to try to
- 8 incorporate those CEQA changes.
- 9 Q. When you say "CEQA," you mean the CEQA guidelines?
- 10 A. Yes.
- 11 MR. RATLIFF: The applicant's testimony appears in
- 12 Exhibits 28 and 29, the staff assessment and supplemental
- 13 testimony. I'm sorry, the staff's testimony.
- 14 BY MR. RATLIFF:
- 15 Q. Ms. Matthews, is your testimony in the staff
- 16 assessment true and correct to the best of your knowledge?
- 17 A. Yes, it is.
- 18 Q. Could you summarize it briefly?
- 19 A. Cultural resources is an area that probably is not a
- 20 term of art. It's something that we have developed here
- 21 within staff to include archaeological resources of both
- 22 prehistoric and historic time as well as ethnographic
- 23 resources which relate to particular ethnic groups. Once
- 24 upon a time it also included paleontologic resources, and
- 25 those two areas have been separated.
- Our concern primarily is with those aspects of the

- 1 project that involve disturbing the surface of the ground or
- 2 digging into the ground and the potential that cultural
- 3 resources are present. Sometimes we know they are there
- 4 because they've been recorded previously and they are in the
- 5 record. Sometimes they've been written about so they are in
- 6 the literature and we kind of know where those sites are.
- 7 There is always a potential that when you are
- 8 digging, you come across something that you had not
- 9 anticipated, and so we have tried to prepare mitigation
- 10 measures that can be implemented should something turn up in
- 11 the process of construction.
- 12 Another aspect of cultural resources is built
- 13 structures that may be older than forty-five, fifty years.
- 14 Some of those have importance locally and some potentially
- 15 on a statewide basis and potentially even federal basis.
- 16 The neighborhood in which the project is located, parts of
- 17 it tend to go back more than fifty years, and there are
- 18 structures in some of the neighborhoods that are of interest
- 19 and kind of indicators of their time period. They are
- 20 probably not the best and most wonderfulest there ever was
- 21 in the whole world, but they do give you a feel and flavor
- 22 of a certain historic period.
- The area itself was used in prehistoric times. The
- 24 group that is mentioned in the literature, the Bay Miwok,
- 25 resided and used resources in that area along the river and
- 26 around the base of the mountain. There have been

- 1 prehistoric resources found in the vicinity of the project,
- 2 although not within either the project site or any of the
- 3 linear corridors.
- 4 I think there were seven such cultural resource sites
- 5 identified within a quarter mile of the project site or
- 6 linear routes, and during the surveys there was one site
- 7 that was identified but it has been modified and/or
- 8 materials removed to the extent that it probably does not
- 9 represent a resource of value to the extent that it could be
- 10 listed as a national historic resource.
- 11 The project most likely will not impact significant
- 12 cultural resources, but there is always that potential
- 13 because you are going to be digging into the ground and some
- 14 things are unknown.
- 15 Under the changes in the CEQA guidelines, the agency
- 16 is required to make at least three findings. First of all,
- 17 to determine if any resources present meet the definition
- 18 and criteria to be considered a historic resource. And if
- 19 any such resources are identified, then you have to make a
- 20 determination, and here they've changed the language: Will
- 21 a project cause a substantial adverse change in the
- 22 significance of a historic resource? And then it -- the
- 23 guidelines go on to describe what constitutes the
- 24 significant adverse change.
- 25 And if these things will occur, then it is the
- 26 obligation of the agency to ensure that some sort of

- 1 mitigation measures will be proposed and included in the
- 2 permit to alleviate the potential for any impacts to
- 3 cultural resources.
- 4 At this point we don't really have historic resources
- 5 of great significance that we know about and the mitigation
- 6 measures, the conditions of certification, should take care
- 7 of anything that may be encountered in the course of
- 8 construction, and with those measures adopted, we think that
- 9 the project would not have a significant impact on cultural
- 10 resources.
- 11 Q. Does that conclude your testimony?
- 12 A. Yes.
- 13 MR. RATLIFF: Thank you. Witness is available.
- 14 HEARING OFFICER GEFTER: Cross-examination?
- 15 MR. THOMPSON: Nothing, but thank you, Ms. Matthews,
- 16 for being around after 6:00 tonight.
- 17 THE WITNESS: Thank you.
- 18 HEARING OFFICER GEFTER: Does the committee have any
- 19 questions?
- 20 BY HEARING OFFICER GEFTER:
- 21 Q. Some clarification. On page 90 of the revised
- 22 testimony, the first paragraph, the last sentence is not
- 23 complete and may have been some sort of typo there.
- MS. WHITE: Would you repeat that again?
- 25 BY HEARING OFFICER GEFTER:
- 26 Q. First paragraph, page 90, last sentence of that

- 1 paragraph, it's not complete.
- 2 A. It would -- I don't have the exact wording because it
- 3 looks like the computer swallowed up the words, but in
- 4 effect they walked in transects of approximately fifteen to
- 5 twenty meters apart.
- 6 (Discussion off the record.)
- 7 THE WITNESS: When they are doing a survey, the
- 8 archaeological folks, the center line for linear facility is
- 9 identified and they tend to walk on the center line and/or
- 10 the right-of-way boundary lines and then walk in a
- 11 crisscross pattern just checking to see what's there. They
- 12 sometimes -- it depends on the terrain. It depends on the
- 13 vegetation. Sometimes they will deviate from a straight
- 14 line and do kind of a jigjog out to the side to find a
- 15 resource or likely spot, but basically it's to cover that
- 16 entire right-of-way or project site.
- 17 BY HEARING OFFICER GEFTER:
- 18 Q. In the supplemental testimony there's a discussion
- 19 about ruins of an early 20th century plant in the Cassini
- 20 operations.
- 21 Are those considered significant resources?
- 22 A. There would if there was something really still
- 23 there. At most it appears that there are foundations. My
- 24 understanding from reading the technical report that there
- 25 didn't really seem to be subsurface materials. It's
- 26 something that would be mapped and recorded and noted in the

- 1 record, but it probably -- I don't think it would meet
- 2 eligibility criteria for listing, but Brian can correct me
- 3 if I'm --
- 4 Q. Let me complete my questions of the staff witness,
- 5 and then we'll go to applicant.
- 6 On page 101 where you list staff's proposed
- 7 conditions, there's a reference in the first paragraph,
- 8 second to last line it refers to the SHPO.
- 9 Is that the State Office of Historical Preservation?
- 10 A. Yes, it is. And the term -- the letters
- 11 interchangeably refer to the officer as well as the office.
- 12 I believe the officer has the authority but the office, in
- 13 general, does the analysis and the work.
- 14 Q. And then on pages 91 and 92 there -- excuse me --
- 15 pages 91 and 92 there was a reference to the Native American
- 16 Heritage Commission. Apparently based on your testimony the
- 17 applicant had requested information and had not heard
- 18 anything in response.
- 19 Has staff been in touch with this organization and
- 20 had any communication?
- 21 A. We were in touch with the Heritage Commission early
- 22 in the project and had not received any more information
- 23 than the applicant at this point. Sometimes that's not
- 24 unusual.
- 25 Q. Does it make any difference in terms of your final
- 26 testimony, or would it make any difference if you heard from

- 1 them?
- 2 A. No. Because within the conditions is -- let's see.
- 3 The condition that requires preparation of a monitoring and
- 4 mitigation plan, one of the elements of that plan would be a
- 5 discussion of the need of Native American monitors, and that
- 6 would be under -- looks like it's on page 104 cultural, the
- 7 condition of certification called four, and item D, the
- 8 discussion of the need for Native American observers or
- 9 monitors, procedures to be used to select in areas or post
- 10 mile sections where they would be needed, their roles and
- 11 responsibilities.
- 12 Q. The applicant under this condition would be required
- 13 to send an invitation for them to be observers.
- 14 Is that how it works?
- 15 A. Whoever becomes the designated cultural resource
- 16 specialist who takes on the responsibility for
- 17 implementation of the conditions would have that
- 18 responsibility to check and see if there was a need. And
- 19 then if there seems to be a need, to follow up and find the
- 20 person to fill that role.
- 21 Q. On page 109 -- it's CUL-13, page 109, on the
- 22 verification for that, within ninety days following
- 23 completion of an analysis, the cultural resource report has
- 24 to be filed with the Commission. And then it says within
- 25 seven days after completion of the report it's submitted to
- 26 the Commission.

- 1 I'm wondering why the time line has all these
- 2 different dates built into it.
- 3 A. One of the other aspects of mitigation for both
- 4 cultural and paleo resources is oftentimes the materials
- 5 that you encounter and collect and/or the data that you
- 6 acquire in the process of mitigation. You are still in the
- 7 process of evaluating it or analyzing it long after --
- 8 sometimes long after the project construction is completed.
- 9 And the first date is that within ninety days after
- 10 completion of the analysis, the final report will be
- 11 completed. Then within seven days after the final report
- 12 itself is completed, the report would be filed with the CPM
- 13 for review and approval.
- 14 Q. I also noticed among the various proposal conditions
- 15 there are different dates. Some require forty-five days,
- 16 some require ninety days. I imagine there's a justification
- 17 for that.
- 18 A. Because the number of tasks that are involved for the
- 19 designated specialist are multiple and complex, the intent
- 20 was to develop a sequential time frame. First you have to
- 21 identify who the specialist is, and staff needs to make a
- 22 determination yes, that's an appropriate person.
- 23 Having identified the person, the project owner needs
- 24 to provide any -- whatever is the final center lines, final
- 25 rights-of-way, final project footprints, a set of map for
- 26 that project person to work from. Based on the map and the

- 1 project, they need to prepare the plan. They also need to
- 2 prepare an education program and just generally get ready to
- 3 implement mitigation as project construction begins.
- 4 So the intent was to produce a sequence-based
- 5 approach rather than have it all lumped together at one
- 6 time.
- 7 Q. Thank you for explaining that because it was
- 8 confusing in reading the conditions. Now that we have that
- 9 rationale on the record, it would make sense to the
- 10 applicant and for future project managers who need to look
- 11 at those conditions.
- 12 A. Is it something I should perhaps write into future
- 13 project analyses that these are sequenced because --
- 14 Q. It would be very helpful. Just in reading the
- 15 conditions it appeared very confusing. That's why I'm
- 16 asking the question. And if the rationale for including the
- 17 sequenced series of events were explained in the staff
- 18 assessment, that would be helpful. It's sufficient to have
- 19 testified to that on the record today.
- 20 A. In future projects. Thank you.
- 21 HEARING OFFICER GEFTER: Does applicant have any
- 22 cross-examination of the witness?
- MR. THOMPSON: No.
- 24 HEARING OFFICER GEFTER: Do you have any redirect of
- 25 your own witness?
- MR. THOMPSON: No.

- 1 HEARING OFFICER GEFTER: We're finished with cultural
- 2 resources, so we may move on. The next topic is Compliance
- 3 Monitoring and Closure.
- 4 MR. THOMPSON: Can I ask that Exhibit 8 be admitted
- 5 into the record?
- 6 HEARING OFFICER GEFTER: All right. Would you
- 7 identify Exhibit 8.
- 8 MR. THOMPSON: Exhibit 8 is cultural and paleo
- 9 technical reports.
- 10 HEARING OFFICER GEFTER: Those reports are
- 11 confidential, so we do not actually have them in hand. They
- 12 are considered confidential.
- MR. THOMPSON: That's correct.
- 14 HEARING OFFICER GEFTER: Any objection by staff to --
- MR. RATLIFF: No.
- 16 HEARING OFFICER GEFTER: Exhibit 8 is admitted with
- 17 the proviso it is confidential information and we won't
- 18 actually have that in the exhibit box.
- 19 Ready for testimony on Compliance Monitoring and
- 20 Closure.
- 21 MR. THOMPSON: Ready. Applicant would like to recall
- 22 Mr. Joe Patch, having previously been sworn.
- 23 BY MR. THOMPSON:
- 24 Q. Mr. Patch, are you responsible for compliance
- 25 monitoring and closure, which appears in Exhibit 1 1-3.10 of
- 26 the Application for Certification?

- 1 A. Yes.
- 2 Q. Do you have any corrections, additions, or deletions
- 3 to make to that material?
- 4 A. No.
- 5 MR. THOMPSON: Mr. Patch is tendered for
- 6 cross-examination on Compliance Monitoring and Closure.
- 7 HEARING OFFICER GEFTER: All right. Staff have any
- 8 cross-examination?
- 9 MR. RATLIFF: No.
- 10 HEARING OFFICER GEFTER: Committee?
- 11 Staff, are you ready with your witness?
- 12 MR. RATLIFF: Yes. The staff witness is Jeri Scott.
- 13 (Witness sworn.)
- 14 BY MR. RATLIFF:
- 15 Q. Ms. Scott, did you prepare the testimony titled
- 16 Compliance Monitoring and Closure in the staff FSA?
- 17 A. Yes, I did.
- 18 Q. Is that testimony true and correct to the best of
- 19 your knowledge and belief?
- 20 A. Yes, it is.
- 21 Q. Can you summarize it briefly?
- Do you have some changes to make?
- 23 A. Yes, I do.
- 24 Q. Sorry. What changes are those?
- 25 A. Okay. On page 459 under the title of unexpected
- 26 temporary closure, fourth paragraph down, I would like to

- 1 delete "hazardous material management" and also in the next
- 2 sentence below delete "waste management," and I would like
- 3 to insert "facility design paleontology resources." And
- 4 also on page 460 under unexpected permanent closure, the
- 5 same deletion and same insertions.
- 6 Q. With those changes does that complete your testimony?
- 7 A. Yes.
- 8 Q. Could you summarize it briefly?
- 9 A. Yes. Under Public Resources Code section 25532, the
- 10 Energy Commission is required to establish a monitoring
- 11 system to assure that facilities are constructed and
- 12 operated in compliance with regulations, guidelines, and
- 13 conditions adopted or established by the Commission. The
- 14 general conditions which includes the compliance and closure
- 15 plans are the results of that mandate.
- 16 The general conditions are basically a guideline that
- 17 explain the responsibilities of the project manager and the
- 18 CPM, the compliance project manager. It also describes the
- 19 responsibilities and also covers the facility closure.
- 20 Basically the general conditions describe what the
- 21 project manager has to do to show that they have complied
- 22 with all the conditions of certification.
- 23 Q. Does that conclude your testimony?
- 24 A. Yes.
- 25 MR. RATLIFF: The witness is available.
- 26 HEARING OFFICER GEFTER: Cross-examination of the

- 1 witness.
- 2 MR. THOMPSON: None from applicant.
- 3 HEARING OFFICER GEFTER: Committee?
- 4 BY HEARING OFFICER GEFTER:
- 5 Q. I have a question on your amendment that page 459 and
- 6 page 460. You deleted "hazardous materials management" and
- 7 "waste management" and you added "facility design" and
- 8 "paleo and cultural resources?"
- 9 A. No. Just "paleo resources."
- 10 Q. I have a question where it says in several places for
- 11 compliance and reaching the CPM, the applicant must file
- 12 various documents.
- 13 Is there a specific docket number that they need to
- 14 file their documents with and should we include that in your
- 15 conditions?
- 16 A. The procedure is the docket number of the project
- 17 during the siting process. We just add a C to it for
- 18 compliance, and that's what it is. Would you like --
- 19 O. That could be included in the conditions that
- 20 indicate the address for docket unit and docket number with
- 21 respect to this case.
- Do you want to amend your testimony and file
- 23 something by the close of hearing on next Tuesday just to
- 24 indicate that the docket number 98 AFC dash 1 parens C is
- 25 the docket number that appears on all of the applicant's
- 26 filings?

- 1 A. Yes.
- 2 Q. And then on page 456 there was condition which at the
- 3 very bottom where it says "annual compliance report," and it
- 4 says "after the air district has issued a permit to
- 5 operate."
- 6 When typically does that permit to operate issue, and
- 7 what does staff have in mind by this language? What time
- 8 lines are you looking at?
- 9 A. Okay. That's a good question. Thank you.
- 10 MS. WHITE: Permits to operate are typically approved
- 11 by the district after our certification but prior to
- 12 operation of the facility, well into construction of the
- 13 facility.
- 14 THE WITNESS: And staff had in mind for the project
- 15 owner to submit the annual report following completion of
- 16 construction and the receipt of that permit.
- 17 BY HEARING OFFICER GEFTER:
- 18 Q. Is it stated in your conditions that the annual
- 19 report will be submitted following completion of
- 20 construction?
- 21 A. No, it doesn't specifically state that. It says they
- 22 are for each year of commercial operation and that follows
- 23 construction.
- 24 Q. Should this first paragraph be more specific in terms
- 25 of when the end reports are expected?
- 26 A. We could make it more specific.

- 1 Q. Could you add that to your supplemental testimony as
- 2 well in addition to the docket number?
- 3 A. Yes.
- 4 Q. Also perhaps on page 456 the first paragraph, have
- 5 the time requirements more specific. That would be helpful,
- 6 and again, could you submit that by Tuesday, the last day of
- 7 our hearings in this session?
- 8 A. Yes.
- 9 HEARING OFFICER GEFTER: Thank you. Is there any
- 10 cross-examination from the applicant?
- MR. THOMPSON: None.
- 12 HEARING OFFICER GEFTER: Any other questions of the
- 13 witness? Okay. Hearing none, this witness is excused and
- 14 we are --
- MR. THOMPSON: I do have one minor thing. We have
- 16 questions. You have made a request from two of the
- 17 witnesses, Nishimura and Ms. Scott, for additional
- 18 testimony. Applicant stipulates -- proffered by counsel,
- 19 and that would be acceptable rather than if anyone wanted
- 20 one of the witnesses to come down to Pittsburg.
- 21 HEARING OFFICER GEFTER: Thank you. That's what I
- 22 had in mind is for the testimony to be submitted in writing
- 23 and we would just move it into the record. Thank you very
- 24 much.
- 25 Are there any other comments, procedural or any other
- 26 before we close for the day?

- 1 MR. THOMPSON: No. Thank you very much.
- 2 MS. WHITE: Staff does have a point of clarification:
- 3 The committee has identified for Monday testimony which I
- 4 would provide and sponsor on cumulative analysis. There is
- 5 no separate specifically called out cumulative analysis that
- 6 has been written by me or is sponsored by any other staff.
- 7 The cumulative analysis is conducted by the technical
- 8 experts in various areas which are covered in the staff
- 9 assessment, and I just wanted to make sure that the
- 10 committee is aware if they have questions related to
- 11 cumulative analysis that they be -- they ask the technical
- 12 experts for the areas in which those questions are
- 13 appropriately asked.
- 14 HEARING OFFICER GEFTER: Thank you. Committee is
- 15 aware that the cumulative impacts analysis are specific to
- 16 each topic. The reason cumulative impacts was placed on
- 17 that particular evening in Pittsburg is because of the
- 18 prehearing conference. There was quite a bit of discussion
- 19 about local impacts by members of the public.
- 20 So what I think we would have to do that evening is
- 21 ask you to explain this, explain how cumulative impacts are
- 22 analyzed, and that just the process rather than giving any
- 23 testimony specifically as to each topic so --
- MS. WHITE: I have no problem providing that.
- 25 Does the committee anticipate that specific technical
- 26 experts would check testimony previous to that?

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2 process to members of the public that will be there that
 3 evening. Thank you.
          At this point this particular session of the hearings
 5 is adjourned. We will reconvene tomorrow, Thursday, at 1:00
 6 p.m. in Pittsburg city hall.
7
                                (Whereupon the hearing
8
                                concluded at 6:30 p.m.)
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HEARING OFFICER GEFTER: This is just to explain the

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1	REPORTER'S CERTIFICATE				
2	STATE OF CALIFORNIA )				
3	) ss. COUNTY OF SACRAMENTO )				
4	COUNTI OF BACKAMENTO )				
5					
6	I, KELI RUTHERDALE, a Certified Shorthand				
7	Reporter licensed by the State of California, and empowered				
8	to administer oaths and affirmations pursuant to Section				
9	2093(b) of the Code of Civil Procedure, do hereby certify:				
10	That the said proceedings were recorded				
11	stenographically by me and were thereafter transcribed by me				
12	via computer-assisted transcription;				
13	That the foregoing transcript is a true record				
14	of the proceedings which then and there took place;				
15	That I am a disinterested person to said				
16	action.				
17	IN WITNESS WHEREOF, I have subscribed my name				
18	on May 7th, 1999.				
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21	KELI RUTHERDALE				
22	Certified Shorthand Reporter #10084				
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